# **BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS**

Amended Agenda

#### WEDNESDAY, MARCH 11, 2009

6:35 p.m. (Commission Chamber)

-Convene

#### **CONSENT AGENDA**

- (1) (a) Consider approval of Commission Orders; and
  - (b) Consider approval to award bids for various signs, posts and miscellaneous materials (Keith Browning).

#### REGULAR AGENDA

- (2) Discuss Lawrence Freenet Rural Broadband initiative (Josh Montgomery) -no backup
- (3) Discussion of Request from First Baptist Church of Eudora for assistance in their ongoing efforts to obtain water services (Craig Weinaug)
- (4) Other Business
  - (a) Consider approval of Accounts Payable (if necessary)
  - (b) Appointments
  - (c) Miscellaneous
  - (d) Public Comment
- (5) Adjourn

#### **MONDAY, MARCH 16, 2009**

-No Commission Meeting due to Spring Break

#### WEDNESDAY, MARCH 18, 2009

-No Commission Meeting due to Spring Break

**MONDAY, MARCH 23, 2009** 

WEDNESDAY, MARCH 25, 2009

**MONDAY, MARCH 30, 2009** 

WEDNEDAY, APRIL 1, 2009

MONDAY APRIL 6, 2009

#### WEDNESDAY, APRIL 8, 2009

-No Commission Meeting

# **FRIDAY, APRIL 10, 2009**

-9:00 a.m. -Election Canvass

**MONDAY, APRIL 13, 2009** 

#### WEDNESDAY, APRIL 15, 2009

# **MONDAY, APRIL 20, 2009**

-Consider and Approve the Douglas County Community Corrections Plan (Ron Stegall)

#### WEDNESAY, APRIL 22, 2009

#### **MONDAY, APRIL 27, 2009**

-No Commission Meeting

## WEDNESDAY, APRIL 29, 2009

-No Commission Meeting

**Note**: The Douglas County Commission meets regularly on Mondays at 8:30 A.M. and Wednesdays at 6:35 P.M. at the Douglas County Courthouse. Specific regular meeting dates that are not listed above have not been cancelled unless specifically noted on this schedule.



#### **DOUGLAS COUNTY PUBLIC WORKS**

1242 Massachusetts Street Lawrence, KS 66044-3350 (785) 832-5293 Fax (785) 841-0943 dgcopubw@douglas-county.com www.douglas-county.com

Keith A. Browning, P.E. Director of Public Works/County Engineer

#### MEMORANDUM

To : Board of County Commissioners

From : Keith A. Browning, P.E., Director of Public Works/County Engineer

Date: March 6, 2009

Re : Consent Agenda Acceptance of Bids for Various Signs, Posts and

Miscellaneous Materials

Bids for signs, sign faces, posts and miscellaneous accessories were opened March 2<sup>nd</sup>. Attached is a listing of all bids received. The lowest bid is recommended for each item or group of items, and is shown in red on the attached listing. The following awards are recommended:

Rocal	\$12,307.48
National Sign	\$ 1,180.00
Vulcan	\$ 5,182.60
J & A Traffic	\$ 5,810.00
CPC	\$ 158.67
M D Solutions	\$ 647.50
Traffic Control	<u>\$ 705.38</u>
Bid Total	\$25,991.63

Sufficient funds are available in Fund 201, line items 71241, 71243 and 70400 to cover these items.

Action Required: Consent Agenda approval to award bids for various signs, posts, and miscellaneous materials as recommended by the Director of Public Works.

#### SIGNS AND ACCESSORIES - BID NO. 09006 - OPENED 03/02/09

Bid Items (awarded by group):	NATIONAL	VULCAN	AMERICAN SIGN	J & A TRAFFIC	JOHNSON INDUST.	CPC	MD SOLUTIONS	ROCAL	TRAFFIC CONTROL & PROTECT.	HALL SIGNS	DYNA ENGIN.	OSBURN
Finished Signs:	\$15,784.39	\$13,097.38	NO BID	NO BID	\$65,316.13	\$13,251.34	NO BID	\$12,307.48	No Bid	\$13,921.92	NO BID	\$12,352.33
Sign Blanks:	\$2,040.00	\$1,432.00	NO BID	NO BID	NO BID	\$2,133.00	NO BID	\$1,592.00	No Bid	\$2,476.00	NO BID	\$1,696.50
Cut Out Lettering:	\$1,458.40	\$1,458.50	NO BID	NO BID	\$4,648.50	\$1,038.78	NO BID	\$1,523.54	\$705.38	\$1,198.91	NO BID	NO BID
Steel Posts:	\$4,237.10	\$3,750.60	NO BID	NO BID	NO BID	\$4,488.40	NO BID	NO BID	NO BID	NO BID	NO BID	\$3,915.00
Telespar posts	\$6,756.50	\$7,774.00	NO BID	\$5,810.00	NO BID	\$9,024.00	NO BID	NO BID	NO BID	\$9,317.50	NO BID	NO BID
Misc. Items (awarded on item by item basis):												
SUPER-LOK CAPS, #91UX-OL90 (QTY 150)	\$490.50	\$675.00	\$612.00	NO BID	NO BID	\$580.50	\$376.50	NO BID	NO BID	\$408.00	\$448.50	NO BID
SUPER-LOK CROSSES, #990X (QTY 100)	\$377.00	\$450.00	\$399.00	NO BID	NO BID	\$393.00	\$271.00	NO BID	NO BID	\$284.00	\$299.00	NO BID
WHITE/RED BARRICADE SHEETING - LEFT (8" X 10 FT) (QTY 10)	\$150.00	\$164.50	NO BID	NO BID	NO BID	\$160.00	NO BID	NO BID	NO BID	NO BID	NO BID	NO BID
WHITE/RED BARRICADE SHEETING - RIGHT (8" X 10 FT) (QTY 10)	\$150.00	\$164.50	NO BID	NO BID	NO BID	\$160.00	NO BID	NO BID	NO BID	NO BID	NO BID	NO BID
BLUE SHEETING (8" X 50 YD) (QTY 1)	\$175.00	\$177.00	NO BID	NO BID	NO BID	\$158.67	NO BID	NO BID	NO BID	NO BID	NO BID	NO BID
CHIP & SEAL /SLURRY SEAL C L MARKERS-Yellow (QTY 1500)	\$660.00	NO BID	NO BID	NO BID	NO BID	\$765.00	NO BID	NO BID	NO BID	NO BID	NO BID	NO BID
CHIP & SEAL /SLURRY SEAL C L MARKERS-White (QTY 500)	\$220.00	NO BID	NO BID	NO BID	NO BID	\$255.00	NO BID	NO BID	NO BID	NO BID	NO BID	NO BID
COMPANY TOTALS	\$1,180.00	\$5,182.60	\$0.00	\$5,810.00	\$0.00	\$158.67	\$647.50	\$12,307.48	\$705.38	\$0.00	\$0.00	\$0.00
TOTAL COMBINED BID	\$25,991.63			ĵ	BID SUMMARY	Y						
				COMPANY		AMOUNT		REMARKS:	SHADED ARE	AS - BIDS DO	NOT CONFO	RM w/ SPEC.
				NATIONAL SI	IGN	\$1,180.00			AWARDED B	DS		
				VULCAN AMERICAN S	IGN	\$5,182.60 \$0.00						
				J & A TRAFFI		\$5,810.00						
				JOHNSON TR	RAFFIC	\$0.00						
				C.P.C.		\$158.67						
				M D SOLUTIONS		\$647.50						
				ROCAL TRAFF. CONTROL		\$12,307.48 \$705.38						
				HALL SIGNS		\$0.00						
				DYNA ENGINEERING		\$0.00						
				OSBURN		\$0.00						
				BID T	OTAL	\$25,991.63						

### AD - Crabtree, Robin

From: AD - Weinaug, Craig

Sent: Friday, March 06, 2009 12:04 PM

To: Charles Jones (cfjones@ku.edu); County Commissioner - Thellman, Nancy; County Commissioner

- Flory, James

Cc: AD - Finger, Linda; 'Evan H. Ice'; AD - Crabtree, Robin

Subject: RE: Eudora--undoing annexation

#### Commissioners:

We have received a request from the First Baptist Church of Eudora to assist them in their ongoing efforts to get water service for their planned new church that will be located on property that has been recently annexed to the City of Eudora. Their efforts to get water have been very difficult as they have been caught in an ongoing dispute between rural water district 4 and the City of Eudora. I have placed a discussion of this situation on your agenda next Wednesday evening, March 11.

The church was annexed, platted, and zoned under City of Eudora regulations relatively recently, at my suggestion because I recommended that the better fire protection that they would get from the City ( with lower insurance rates) would be worth cost of the higher city taxes. Before the church made the decision to annex, Scott Schultz, Executive Director for the Rural Water District, told me verbally by phone that the district would have no objection to the church annexing and getting water from the city. He did not make any distinction between water for fire protection and potable water at that time.

The water district has now threatened to take legal action if the church attaches the city water line to anything other than a fire hydrant. The district has made contradictory statements as to whether the district is capable of providing water of sufficient pressure to provide fire protection, but they clearly do not object to the City providing water for fire protection purposes. However they refuse the recognize the right of the city to provide potable water to the church. They contend that the church is located in a federally protected area where the district has exclusive rights to sell potable water. We have asked for documentation of this federally protected area but have not been able to get it from the water district's attorney. But their attorney has told me verbally that the boundaries of the rural water districts as set by the County Commission pursuant to state law are now irrelevant, because the boundary of the federally recognized service area for each water district takes precedence over the boundary set pursuant to state law, even where the boundaries overlap the boundaries of a city. This position appears to contradict past statements by rural water district officials that they did not intend to serve any new customers unless they were within the boundaries of their district as set by the County Commission pursuant to state law. Now they are suing the City of Eudora because they contend that cannot serve residents within their boundaries with potable water if their property is within their federally recognized service area.

I have talked to an official from one other Douglas County water district who has indicated that none of the other water districts in Douglas County were even aware of the existence of federal designated service areas for rural water districts.

The policy implications for the position of rural water district #4 for the orderly growth of the cities in our county are huge. It basically means that as any city grows into a service area that was designated by someone in Washington that the property owners would have to pay for two sets of water lines: one from the rural water district to get potable water, and another from the city to get fire protection. The only exception to this would be in the rare instances where the water district's lines were big enough to provide water with sufficient pressure to fight fires.

The City has declined to hook the church up to city water for potable purposes because of the legal threat from the water district, even though the church is now within the city limits. The City has also indicated that they would not fight a deannexation petition, under these circumstances.

Yesterday, I received a request from the church to discuss their problem with the County Commission. They have

a commitment from an organization called Builders for Christ for a significant amount of free labor to erect the church this summer, but in order to take advantage of this opportunity they have to have a completed foundation in place sometime this spring. Unfortunately, because of this dispute they cannot get a building permit.

The church would now like to deannex their property from the city and obtain water from the rural water district. In order to accomplish this the County Commission would have to:

- A) Approve a rezoning and replat of the property under the County's regulations, which might be expedited through some type of deannexation agreement with the church that would in effect acknowledge how the property would be platted and zoned (see attached e-mail from Linda),
- B) Enable the church to start the building concurrent with the process to rezone, and replat the property under county regulations (this action would entail some risk for both the county and church), and
- C) Recognize the right of the water district to serve property outside their statutory boundaries if they are within the federally recognized boundaries.

Attached please find the following documents as background:

- 1) Letter from Homer Baker, Chair of the First Baptist Church of Eudora Building Committee, asking the County to assist them in getting their project started. Letter is dated 3/3/09.
- 2) Letter from the rural water district to the church dated February 10, 2008 explaining why they do not believe that the city has the right to provide potable water to the church.
- 3) E-mail from John Nitcher, attorney for the water district to John Immel, attorney for the church, dated February 27 explaining why the district refuses to permit the City to provide the church with potable water.
- 4) Letter from Builders for Christ dated January 8 (with attachments) documenting their agreement with the church to provide free labor in support of the construction of their new church building during the summer of 09.

I have scheduled this for discussion by the County Commission next Wednesday evening, March 11th at the regular County Commission meeting.

----Original Message-----**From:** AD - Finger, Linda

**Sent:** Wednesday, March 04, 2009 5:46 PM **To:** 'Evan H. Ice'; AD - Weinaug, Craig **Subject:** RE: Eudora--undoing annexation

Evan,

I read the statues as you do. I tried to find help in the KSA for the zoning of deannexed land and decided I would spend my time more wisely picking the brains of friends who read these laws for a living. I emailed

Steve Chinn but he is swamped with paying clients so do not think I will hear back from him soon. So - I tracked down Jim Kaup, who now has an office in Lawrence (901 Kt), to seek his guidance and experience on the issue of deannexation. [Years ago, Jim was with the Ks League of Municipalities, but has had his own law practice for 20 years or so.] Will you be at tonight's County Commission meeting? I could share with you the highlights of that conversation.

If not, let me skip that for now to suggest an approach to this situation. I mentioned to Jim that I am familiar with cities doing annexation agreements, would it be possible for the county to enter into a 'deannexation' agreement with the church. Jim thought this was something that might be possible but didn't really commit. What are your thoughts? This is a complicated enough process that an agreement could help lay out the steps the church needs to take to get their plat 'recogn the ized and approved' by the county and to regain an A zoning status and the actions the county would take following those steps. As to the zoning status of the property upon deannexation, Jim's opinion was that the statutes address this in the section that allows a prior zoning classification to continue until an annexed property is rezoned. The church property's current zoning is RS, a zoning category in Eudora's Zoning Regulations. The 'RS' would remain the deannexed property's zoning until it went through the rezoning process to be zoned A again. I do not have a statute citation for this but know the general area so will look for it.

A big complication with this whole process is that the church's timeline and the planning office timeline for accomplish this set of goals (building a church, platting the property and rezoning to A) are not in alignment. I can think of one case in which the city issued a 'conditional' building permit because of a mismatch in timelines and based on the desire to facilitate a large development project being completed on time. Is this even something you would ecommend? Setting out the timelines and then issuing a 'conditional building permit' based on the property being zoned but not in a category recognized by the county Zoning Regulations? The church could easily meet the site planning requirements in the county's Zoning Regulations and - in fact - submitted a site plan today to the planning office. (They already had the plan because they had already received site planning and plat approval from Eudora.) Deannexed land and its status would take an interpretation of the Zoning Regulations, which is what Jim suggested.

I don't think a precedence would be set - or at least a valid argument could be made that the precedence would only apply to deannexed lands - but that's the only process by which Jim and I could come up with 'meshing' the church's timeline with the planning office's for platting and zoning. [The building timeline is based on the 800+ volunteer labors arriving from around the county in Douglas County in May to erect the church structure. The planning timeline for platting and zoning — at the earliest - extends beyond the month of May for approvals (March 16 submittal for a May 18/20 meeting and Board of County Commissioners action in early June).

It depends on how much help the county wants to give the property owners in changing their status to enable them to build using the volunteer labor available to them.

Craig - I guess that is a question for you. Deannexation charts new territory. At what point or how far should county staff go to help the church navigate the deannexation and rural development process?

Linda Planning Resource Coordinator Ifinger@douglas-county.com

----Original Message----

**From:** Evan H. Ice [mailto:EIce@stevensbrand.com]

**Sent:** Wednesday, March 04, 2009 4:10 PM **To:** AD - Weinaug, Craig; AD - Finger, Linda **Subject:** Eudora--undoing annexation

I believe the applicable statutes are KSA 12-504 and KSA 12-505. These statutes permit a city to vacate a plat and also to exclude land from the boundaries of a city.

It appears that the application is made to the city by petition of the owners. The city commission then hears the petition. The city must publish a notice at least 20 days before the city's hearing.

I don't think that the city should rescind its ordinance annexing the land. Rather, what the city should do is "exclude" the land from the boundaries of the city.

A complicating factor is whether a city can exclude platted land from the boundaries of the city--or whether the exclusion of platted land from the boundaries of the city must be combined with a vacation of the plat. The statute (KSA 12-504) implies that the plat must also be vacated, but the statute was written a long time ago and uses somewhat antiquated language. This reading is consistent with the fact that a county may not want to be saddled with a plat approved in accordance with city subdivision standards that are different that county subdivision standards, or for that matter be required to maintain public streets in the platted subdivision without having any involvement in the process. On the other hand, it would create one hell of a mess if a platted subdivision with multiple owners was vacated.

An additional complicating factor is the zoning district that the land would have when it is excluded from the boundaries of the city. My first impression would be that it would have the same zoning as when the city annexed it, but I haven't had a chance to look into this at all.

Evan

#### Evan H. Ice

eice@stevensbrand.com

#### STEVENS & BRAND, L.L.P.

Attorneys at Law U. S. Bank Tower 900 Massachusetts Street - Suite 500 Post Office Box 189 Lawrence, Kansas 66044-0189 Phone: (785) 843-0811

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#### **CONFIDENTIALITY STATEMENT:**

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3/3/09

TO: Mr. Craig Weinaug

Douglas Co. Administrator

FROM: Homer Baker, Building Com. Chairman First Baptist Church of Eudora

I represent the FSBC in Eudora. We are planning to build a new church; our present church is near capacity. We own twelve acres of land on  $20^{th}$  Street between Winchester and Church St. on the south edge of Eudora. The church purchased the land in 2003. Initially the city indicated that they weren't interested in providing water, so we petitioned Rural Water District No. 4 requesting that we attach to their system. At the County Commission hearing to present that petition, the city appeared and planned to protest. (They did not contact us prior to the County Commission meeting).

On advice, we decided to table our request and meet with the city, possibly a solution to our problem. (Water)

After discussions with the city, our course of action seemed to be city water. We agreed to annex and would build at our expense an eight inch water line to our property approximately 1700 feet. That would allow us to build. We thought it was a go.

We proceeded with engineering and legal, and was annexed with site plan approval at substantial cost. Then we received notice from Rural Water attorney, Steve Harris, that we had been named in the suit. This prevented Eudora from providing water service. After exploring many options, including attempting to have Rural Water No. 4 remove us from the suit unsuccessfully, the only way for us to build in 2009 is either to connect to Rural Water 4 or use a potable water storage facility to supply potable water until the lawsuit is resolved. This would mean that we would have to de-annex and build in Douglas County. It is Important that we build in 2009 because Baptist Builders for Christ has committed to bring approximately 850 volunteers starting in May of 2009 to build this building. They bring labor, 40 to 50 thousand man hours and experts in each phase of construction. We must have in place by May 20, 2009 the site work, septic system, the floor slab, electricity and water for construction. This would be a large economic boost to this area.

We are requesting a hearing before the Douglas Co. Commissioners as soon as possible.

Homer Baker Mone Bilin 3-4-09

100 10 2003 11:30



February 10, 2009

First Southern Baptist Church Attn: Dr. Kevin Wood 1103 Main Street PO Box 703 Eudora, KS 66025

Dear Dr. Wood,

Thank you for your kind email of February 6, 2009 discussing your wants and desires regarding water service for the Church's building project on N 1300 Road. My understanding from Homer Baker is that the Church now needs a letter for your creditors stating that RWD4 has made water service available to the Church's property.

First Southern Baptist Church (the Church) first requested water service from RWD4 on June 24, 2005 and was provided with the results of our engineering report on August 1, 2005. At that time, the Church was informed that the District was ready, willing and able to provide potable water service, and what the cost would be of providing potable water. Since that time, the District has stood ready to serve the church with water.

The engineering report from 2005 indicates that the Church can be served if a new main is extended along N 1300 Road from the existing 4-inch main, east to the property (approximately 2,000 feet). The engineering estimate of probable cost in the 2005 report was \$17,880 for a 2-inch waterline. The present cost of a 5/8-inch water meter is \$6,000.

An analysis of the computer model of the District's water system in 2005 indicated that for the Church's demands, the low pressure is approximately 32 psi while the high pressure is approximately 98 psi. The report also stated that service connections to internal fixtures in the building should be protected from the high pressures on our lines with pressure reducing valves.

The above information clearly indicates that Rural Water District No. 4 (RWD4) has made water service available to the Church, and as such, remains ready to serve.

Rural Water District No. 4 • 1768 N. 700 Rd. • Baldwin City, KS 66006 • 785-594-3847 • Fax: 785-594-3245

1 50 10 2003 11:30 F.UJ

#### Fire Protection Evaluation

Due to the City's annexation of the Church's land, it may be mandatory under Kansas law for the City of Eudora to provide fire protection for the Church. K.S.A. Section 80-1513(c) may apply here. I suggest that you obtain a written opinion from Eudora whether Eudora is mandated under 80-1513(c) to provide fire protection. You should also ask Eudora whether the City requires under its municipal ordinances that the City provides fire protection. Assuming that there is no statutory or municipal ordinance that would preclude the Church from obtaining fire protection services from RWD4, there is a procedure in place to study and communicate the District's fire protection capacity to any customer location in RWD4.

Our procedure for evaluating service to buildings with fire sprinklers is to obtain a copy of the architect's plans for the building, so our engineer can determine from the building specifications what the cost to the customer will be for the service level requested. The engineering fee to provide this report (including an update to the 2005 report on providing potable water, and related probable costs at current prices) is \$400.00. Please provide the architecture plans and a check for the \$400.00 to RWD4 and we will respond to your request with a cost estimate for fire sprinkler operation in a very timely fashion. In fact, our engineer may have multiple options for you to consider.

My understanding from Homer is that the Church is interested in a 5/8-inch meter. The meters installed at the 8 churches ourrently served by RWD4 all have 5/8-inch openings.

In addition, if there are specifications for a fire hydrant in the plans and drawings for the Church, or in the codes you wish to comply with, those should be provided as well.

We at RWD4 look forward to providing service to the Church. If you have any questions, please do not hesitate to contact me at (785) 594-3847. Better yet, feel free to stop by. It would be my pleasure to assist in spurring on this good deed you seek to accomplish, and perhaps we can encourage one another as the day for your building construction approaches.

Very truly yours,

Scott D. Schultz District Administrator

#### John Immel

From:

John Nitcher [Jnitcher@rilinglaw.com]

Sent:

Friday, February 27, 2009 4:09 PM

To:

John Immel

Attachments: schultz to Dr Kevin Wood 2-10-09.pdf

John,

Thank you for sharing with me the information you forwarded yesterday. Rural Water District No. 4, Douglas County (the District) has understood that the First Southern Baptist Church (FSBC) has received a commitment for volunteer labor to build its new church building, but your attachments hint of the logistics involved in such an effort, which are both considerable and impressive.

I have reviewed with Scott Schultz and Steve Harris the memorandum entitled "The Value of Builders for Christ Service," which is dated February 23, 2009 and was included in your February 26 email. Apparently that organization "must dependably know by Friday, February 27, 2009 that this project will be assured of having both fire and domestic water service available" so that it can "build in the Spring and Summer of 2009." The organization requires this assurance "in a written form, signed by a responsible Official."

On Tuesday you sent me an email indicating that church personnel wanted to meet with representatives of the District and of the City of Eudora who would have "authority" to resolve the impasse that the FSBC perceives. At that time you indicated that the City's attorney would be present and the inference I took from your email was that you understood he had authority to settle the impasse.

When I emailed you on Wednesday, I asked if Mr. Tideman had informed you that he had authority to resolve the case. I also advised you that as for the District, only the Board of Directors has the ability to decide whether to initiate the steps it would have to complete, to decline to provide potable water service within its federally-protected service area. I told you that the District met monthly, and had expected FSBC representatives at its last meeting (on February 10), but would welcome them at their March 10 meeting to hear their request.

It appears that this date will not meet your February 27 (today's) deadline.

Accordingly, please consider the attached letter of February 10, 2009 from Scott Schultz, Administrator of Rural Water District No. 4, to Dr. Kevin Wood, Pastor of FSBC, as the District's "written assurance," signed by a "responsible official" of the District, that the District has made domestic water service available to the church property. The church need only purchase a benefit unit to initiate domestic water service.

Because FSBC has not provided the required information (described in Mr. Schultz's February 10, 2009 letter to Dr. Wood) or the application fee of Four Hundred Dollars (\$400.00) to the District, the District is not in a position to provide the same assurance as to fire protection. As quickly as you comply with these requirements, the District will make its calculations and respond to the Church's inquiry.

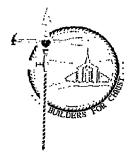
Please understand that while the District has the exclusive right to provide potable water to the Church property, it does not have the same right when it comes to fire protection. The District has no objection whatsoever to the Church's securing whatever level of fire protection the City may require from Eudora.

Even in the midst of its litigation with the City, the District has sought to find a way for the two entities to cooperate with one another. By the Church's securing its potable water from the District and its fire protection from the City, perhaps it could catalyze a spirit of truly working together that would benefit all of us.

Thanks very much.

John Nitcher

2/27/2009



# BUILDERS FOR CHRIST

3405 Crosshill Road • Birmingham, AL 35223 205-967-7110 (H) • 205-945-1881 (W) • 205-945-1896 (F)

January 8, 2009

Mr. Homer Baker First Southern Baptist Church 1103 Main Street Eudora, KS 66025

via email: jbrandinc@aol.com

#### Dear Homer:

This letter will serve as a confirmation that Builders for Christ has made a commitment to furnish Baptist Laypersons as Construction Missionaries to construct a 12,000 square foot Building for First Southern Baptist Church in Eudora, Kansas. Based on the history of what our Team has provided in the past few years, there should be approximately 600 Adults who will serve about one (1) week each, during their commitment to construct this project. A description of the Builders for Christ Network and a list of 28 Completed Projects are attached.

The leadership of our Group includes a Church Architect, two (2) other Architects, a Mechanical Engineer, several other Professional Engineers, several General Contractors, many Homebuilders, several Construction Superintendents, a Masonry Contractor, two or more Heating and Air Conditioning Contractors, a Plumbing Contractor, several Maintenance Supervisors, Cabinetmakers and numerous Craftsmen from throughout the Construction Trades. Each of these Leaders volunteers their time and professional expertise to lead the other Members from their respective Church to construct facilities for Evangelistic Churches, like you.

Our Team is schedule to commence work, at the Ebenezer Baptist site, on May 20, 2009, with most of the Teams completing their service by mid-August. A small number of individuals may return during September and October.

The Leadership of Builders for Christ traveled, at their expense, to introduce, plan and detail our relationship with your Church in November, 2008. On January 10, 2009, several of the Key Construction Leaders will meet to plan technical issues and discuss our construction processes with your Team. On March 28, 2009, one to three Leaders from each of the approximately 40 different Teams will assemble, at your Church, for a Coordination Meeting. At that meeting, detailed coordination of both construction and logistical issues will be presented and culminated

p.6

· Mr. Homer Baker First Southern Baptist Cliurch - Eudora, Kansas January 8, 2009

Sharon Baker

so that these individual Church Groups will have clear direction as to how their part of this huge Mission endeavor will work dependably and smoothly. The schedule for time of service of each Team during the project and the specific tasks to be executed by them will be culminated on that date. Visitors are welcome to witness how God molds about 40 different Teams from as many as 15 different States into one Network with a clarified and coordinated Vision of how to accomplish this huge project. This process is the result of 28 years experience with both planning and construction, in this manner.

Each member of the Builders for Christ Network will pay for their transportation, food and lodging expenses, while in the Logan area. We will also bring numerous tools and equipment. Some of our Teams have purchased as many as 800 tools for their Team. First Southern Baptist is responsible for Land Purchases, materials, heavy equipment, subcontracted items and must complete the project with their own labor or with local subcontractors, as needed. In the past, completion has taken the Host Congregation 5 to 15 weeks after we have completed our work.

Each of the previous 28 Churches has functioned as their own General Contractor. In that the Builders for Christ Groups perform work on significantly more tasks than any normal General Contractor, the partnering between the Host Church and our Volunteers is very far reaching. We have Key Leaders who offer advice and coordination to the Host Church during the Winter and Spring and continue to do so each week while we are onsite. Most years, a small number of these Leaders return to the site to furnish both labor and expert guidance as the project is culminated, task by task. We will function as if we were members of your Church, along with you, building your Church Building. We are committed to ensure that the Host Church will be able to quickly place it in service for its Spiritual purposes. This is hardly an ordinary construction project. It is remarkably more.

Your onsite Construction Superintendent, in turn, becomes the Manager of the Site Work and Foundations, which are actually completed by Contractors. He then takes on the role of securing building materials for each of the Builders for Christ Teams. He will give coordination, continuity and instruction to the Builders for Christ Leader for each week. As the project is completed, he becomes the Coordinator for your Church members and Subcontractors, such as carpet installers and painters.

On a National basis, there are 1,500 Churches, who field over 100,000 Volunteers annually, each of whom volunteers to help growing Churches with their construction needs. Our Network is more focused on planning and on larger projects, than most. It is the largest such network for any Religious Denomination in our Nation, other than Samaritan's Purse's Disaster Relief work.

We are prepared to answer your questions and amplify the enclosed information as your needs require.

Sharon Baker

Mr. Homer Baker First Southern Baptist Church - Eudora, Kensas January 8, 2009 Page 3 of 3

Be assured that we are making a commitment to continue what we have done for 28 years. We are convicted that our Ministry will make a significant impact for the cause of Christ in a world who needs to know His Message. While we are mere Volunteers, we are committed to use our professional and layperson abilities in this Ministry for the Spiritual needs of expanding God's Kingdom, in the Logan area.

Sincerely,

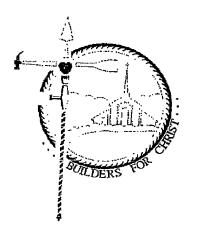
Lawrence L Corley

Lawrence L. Corley Project Coordinator

Enclosures:

List of Builders for Christ Completed Projects Description of the Builders for Christ Ministry

... A network of Baptist Laypersons with a vision in their hearts to build churches for Congregations who are actively leading others to know Christ as Savior...



# BUILDERS FOR CHRIST

3405 Crosshill Road • Birmingham, AL 35223 205-967-7110 (H) • 205-945-1881 (W) • 205-945-1896 (F)

Builders for Christ is a network of volunteer teams who offer to assist Southern Baptists in building Churches in locations which appear to be in significant need of Evangelism. Some of our Teams have been active in this Ministry for twenty years; the association of our Teams, focused with a coordinated effort towards a specific project, began in 1983. Fifty projects have been completed in Oklahoma, Massachusetts, Wisconsin, Florida, Connecticut, Michigan, Illinois, Ohio, New Hampshire, Maine,

Kansas, Maryland, New Jersey, Pennsylvania, Nebraska, Missouri, Louisiana and Indiana. Our focus is New England and the upper Midwest. For the past several years, we have undertaken two projects annually. We intend to construct three (3) projects each year, in the future.

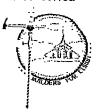
Our services include analytical and organizational advice to the recipient Church throughout the planning process. This includes financial planning, Capital Stewardship Campaign consultation, site analysis, consultation on master planning, consultation on architectural design, construction systems advice, and construction material estimating. We also offer consultation to support your logistical planning for many services required as you partner with volunteers to meet their needs for food, lodging, transportation, etc. This creates a coordinated approach to receive those volunteers.

As Construction Missionaries, we offer assistance to the host Church with wood framing, electrical conduits, wiring, electrical service and fixtures, plumbing rough-ins, HVAC ductwork and piping, roofing, drywall installation, cabinetwork, finish carpentry, door and hardware installation, brick veneer masonry, relatively light steel framing and painting. We do not have experience with heavy steel framing, load bearing masonry, or low-slope roofing. Our experience is with very large wood-frame Church Buildings. Many of them have some steel columns and beams, or laminated wood beams. In recent years about 1,400 volunteers have networked to construct the two annual projects from 85 of the Churches who partner together as Construction Missionaries.

The host Church must pay for the land, sitework, slabwork, building materials, equipment, design, project development costs and for either supplemental labor, or they must complete the work themselves. Completion of the project to any extent necessary to ensure that the building quickly becomes a Tool of Ministry rests with the local Congregation. Logistical preparations and support of the volunteers is essential and significant even though each of the volunteers pay for all of our expenses to travel to the project site and for food and lodging while there for our Mission work.

Our Ministry is God...to expand His Kingdom. Great commitment by the Host Church, as well as the individuals who make up the Builders for Christ Network, has allowed the destiny of forty-six Churches to be enhanced with additional Tools of their Ministries to accomplish His purposes.

... A network of Baptist Laypersons with a vision in their hearts to build churches for Congregations who are actively leading others to know Christ as Savior.



# BUILDERS FOR CHRIST Completed by the "A" Team Construction Mission Locations and Scope of Projects

2. 198 3. 198 4. 198 5. 198 6. 198	1981		1 A 2010 A	7.00
3. 198 4. 198 5. 198 6. 198 7. 198 8. 198 9. 198 10. 199 11. 199 12. 199 13. 199 14. 199 15. 1998 16. 1998 17. 1997 18. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004		Adamson Baptist Church	AREA	LOCATION
4. 198 5. 198 6. 198 7. 198 8. 198 9. 198 10. 199 11. 199 12. 199 14. 199 15. 1998 16. 1998 19. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	982	Naquag Baptist Church	6,000 s.f.	Adamson, Oklahoma
5. 198 6. 198 7. 198 8. 198 9. 198 10. 199 11. 199 13. 199 14. 199 15. 1998 16. 1998 17. 1998 19. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	.983	First Baptist Church	9,600 s.f.	Rutland, Massachusetts
6. 198 7. 198 8. 198 9. 199 10. 199 11. 199 13. 199 14. 199 15. 1998 16. 1998 17. 1998 19. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	984	North Park Baptist Church	10,000 s.f.	Pewaukee, Wisconsin
7. 198 8. 198 9. 198 10. 199 11. 199 13. 199 14. 199 15. 1998 16. 1998 19. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	985	Norwich Baptist Church	14,000 s.f.	Bridgeport, Connecticut
8. 198 9. 198 10. 199 11. 199 12. 199 13. 199 14. 199 15. 199 16. 199 17. 1997 18. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	986	Northfield Hills Baptist Church	10,000 s.f.	Norwich, Connecticut
9. 198 10. 199 11. 199 12. 199 13. 199 14. 199 15. 1998 16. 1998 17. 1998 19. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	987.	First Baptist Church	9,800 s.f.	Troy, Michigan
10.       199         11.       199         12.       199         13.       199         14.       199         15.       199         16.       199         18.       1998         20.       1999         21.       2000         22.       2001         23.       2002         24.       2003         25.       2004	988	Crusade Baptist Church	12,000 s.f.	Tolland, Connecticut
11.     199       12.     199       13.     199       14.     199       15.     199       16.     199       17.     199       18.     1998       20.     1999       21.     2000       22.     2001       23.     2002       24.     2003       25.     2004	989	Friendship Baptist Church	11,000 s.f.	Hazleton, Pennsylvania
12.     199       13.     199       14.     199       15.     199       16.     199       17.     199       18.     1998       20.     1999       21.     2000       22.     2001       23.     2002       24.     2003       25.     2004	990	Island Pond Baptist Church	10,000 s.f.	Litchfield, Connecticut
13. 1993 14. 1994 15. 1998 16. 1998 17. 1998 19. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	991	Trinity Baptist	16,000 s.f.	Hampstead, New Hampshire
14. 1994 15. 1998 16. 1998 17. 1998 19. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	992	Palmer Park Baptist	12,000 s.f.	Mentor, Ohio
15. 1995 16. 1996 17. 1997 18. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	93	New Covenant Baptist Church	12,000 s.f.	Frankfort, Illinois
16. 1996 17. 1997 18. 1998 19. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	94	Valley Baptist Church	6,800 s.f.	North Berwick, Maine
17. 1997 18. 1998 19. 1998 20. 1999 21. 2000 22. 2001 23. 2002 24. 2003 25. 2004	95	Grace Baptist Church	8,000 s.f.	Appleton, Wisconsin
18.     1998       19.     1998       20.     1999       21.     2000       22.     2001       23.     2002       24.     2003       25.     2004	96	New Covenant Church	16,000 s.f.	Marlboro, Massachusetts
19.     1998       20.     1999       21.     2000       22.     2001       23.     2002       24.     2003       25.     2004	97	First Baptist Church	14,000 s.f.	Lincoln, Nebraska
20, 1999 21, 2000 22, 2001 23, 2002 24, 2003 25, 2004	98 I	Louisburg Southern Baptist Church	20,000 s.f.	Waterloo, Illinois
21.     2000       22.     2001       23.     2002       24.     2003       25.     2004	98 F	Pearl Street Baptist Church	4,000 s.f.	Louisburg, Kansas
22. 2001 23. 2002 24. 2003 25. 2004	99 I	Island Pond Baptist Church	7,000 s.f.	Paola, Kansas
23. 2002 24. 2003 25. 2004	00 8	South Coast Communication	12,000 s.f.	Hampstead, New Hampshire
23.200224.200325.2004	01 F	SouthCoast Community Church First Baptist Church	8,000 s.f.	Portland, Maine
<ul><li>24. 2003</li><li>25. 2004</li></ul>		Peder Street Business	20,000 s.f.	Aurora, Ohio
25. 2004		Cedar Street Baptist Church	20,000 s.f.	Holt, Michigan
		Redeemer Baptist Church	16,000 s.f.	Aurora, Colorado
		First Baptist Church	13,500 s.f.	Manchester, Connecticut
27. 2006		lope Chapel	12,700 s.f.	Sterling Massach
28. 2007		acob's Well	30,000 s.f.	Sterling, Massachusetts
		rot Dapust Church	24,000 s.f.	Eau Claire, Wisconsin
29. 2008	8 E		12,000 s.f.	Chalmette, Louisiana Logan, Ohio

Note: The "B" and "C" Teams of Builders for Christ have completed 21 other projects in this Network.



# BUILDERS FOR CHRIST

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#### THE REGIONAL IMPACT OF SERVICE BY BUILDERS FOR CHRIST

to

First Southern Baptist Church Eudora, Kansas February 27, 2009

The impact of Builders for Christ on Douglas County and the City of Eudora is significant.

Each of these Volunteers will come with a wholesome attitude and historic story of giving to others for years. They will share their personal story with all of those they meet in restaurants, at hotels, in grocery stores, in retail stores, at gasoline stations and many other ways. This spirit will be a breath of fresh air during these difficult days in our nation. From 35 cities in 15 states, they will come to give to your community as servants and new friends.

They will write and distribute professional news releases, by the senior anchor on Fox 6 TV in Birmingham, to all newspapers, TV and radio stations and other media in the extended region. It will be on his Fox stationary, which will be very energizing and momentum-building. One year his story was picked-up by the Boston Globe and then moved throughout the nation on the Associated Press wire service.

Their Economic Impact on Douglas County is significant. The volunteers will spend the following, in this immediate area:

Food (\$5/meal x 3/day x 6 days, average)		S 90
Lodging (\$35/person, double occupancy, x 5.5 nights, average)		\$ 192
Gasoline in the area, per person	say	\$ 13
Incidentals, per person	say	\$ 20
Tools, per person	say	\$ 15
Spending in the area, per person	•	\$ 330
Number of Volunteers Committed, to date		839
Total Probable Spending Within the Area		\$276,870

This does not include airplane tickets, rental vans, travel to reach Douglas County, special meals in restaurants, nor medical assistance, if needed.

The giving spirit of how the volunteers relate to those in the community may be much more important to Douglas County than the structure Builders for Christ construct.

A network of Baptist Laypersons with a vision in their hearts to build churches for Congregations who are actively leading others to know Christ as Savior.