

# BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS

## Amended Agenda

### WEDNESDAY, JANUARY 26, 2011

4:00 p.m.

-Convene

### CONSENT AGENDA

- (1) (a) Consider approval of Commission Orders;
- (b) Consider acquisition of road right of way for replacement of culvert 4.54N-1.50E (Michael Kelly)

### REGULAR AGENDA

- (2) **SP-1-3-11**: Consider a Site Plan for an addition to the administrative offices for O'Connell Youth Ranch, located at 1623 N 1320 Road. Submitted by Larry Wedman for O'Connell Youth Ranch, Inc., property owner of record. (Dan Warner is the Planner)
- (3) a) Discuss and proposed action on revision to County Access Management regulation based on revisions to Chapter 8 in Horizon 2020 (Linda Finger/Keith Browning); and  
b) Joint ordinance Resolution amending the comprehensive Land Use Plan "Horizon 2020" by amending Chapter 8 – Transportation. (Todd Girdler, planner)
- (4) Report from Lawrence Community Shelter leaders on homeless issue (Loring Henderson)-No backup
- (5) Executive session to consult with legal counsel about pending litigation.
- (6) Other Business
  - (a) Consider approval of Accounts Payable (if necessary)
  - (b) Appointments
  - (c) Miscellaneous
  - (d) Public Comment
- (7) Adjourn

### TUESDAY, FEBRUARY 1, 2011

-4:00-6:00 p.m. Joint meeting with the City Commission to discuss the NE sector plan and the environmental chapter.

### WEDNESDAY, FEBRUARY 2, 2011

-Consider approval of the minutes of November 17, December 1 and December 8, 2010

-Public Hearing on the Resolution of Intent to issue IRBs for Berry Plastics project; and

Consider approval of application for tax abatement for Berry Plastics and consideration on infrastructure funding request. (Craig Weinaug)

-Consider approval of a Site Plan [SP-11-58-10] for a 662,626 square foot Berry Plastics warehouse and printing facility on approximately 97.16 acres located northwest of the intersection of N 1800 and E 700 Roads. Site plan was submitted by Paul Werner Architects for Rockwall Farms, LC, property owner of record. (Mary Miller is the Planner)

-Consider approval of [SP-11-57-10] a Site Plan for The Woods a Corporate Retreat; NE of intersection of E 700 and N 1800 Roads. Variance from requirement in Section 20-811 of the Subdivision Regulations that on-site sewage management systems be provided for subdivisions within the rural portion of the county. Mary Miller is the Planner.

-Consider approval to waive cooperative contract to purchase two Ford Fusions for the Sheriff's Office (Ken McGovern)

**Note:** *The Douglas County Commission meets regularly on Wednesdays at 4:00 P.M. for administrative items and 6:35 P.M. for public items at the Douglas County Courthouse. Specific regular meeting dates that are not listed above have not been cancelled unless specifically noted on this schedule.*



## DOUGLAS COUNTY PUBLIC WORKS

1242 Massachusetts Street  
Lawrence, KS 66044-3350  
(785) 832-5293 Fax (785) 841-0943  
dgcopubw@douglas-county.com  
www.douglas-county.com

**Keith A. Browning, P.E.**  
Director of Public Works/County Engineer

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### MEMORANDUM

TO : Board of County Commissioners

FROM : Keith A. Browning, P.E., Director of Public Works  
Michael D. Kelly, L.S., County Surveyor *ME*

DATE : January 21, 2011

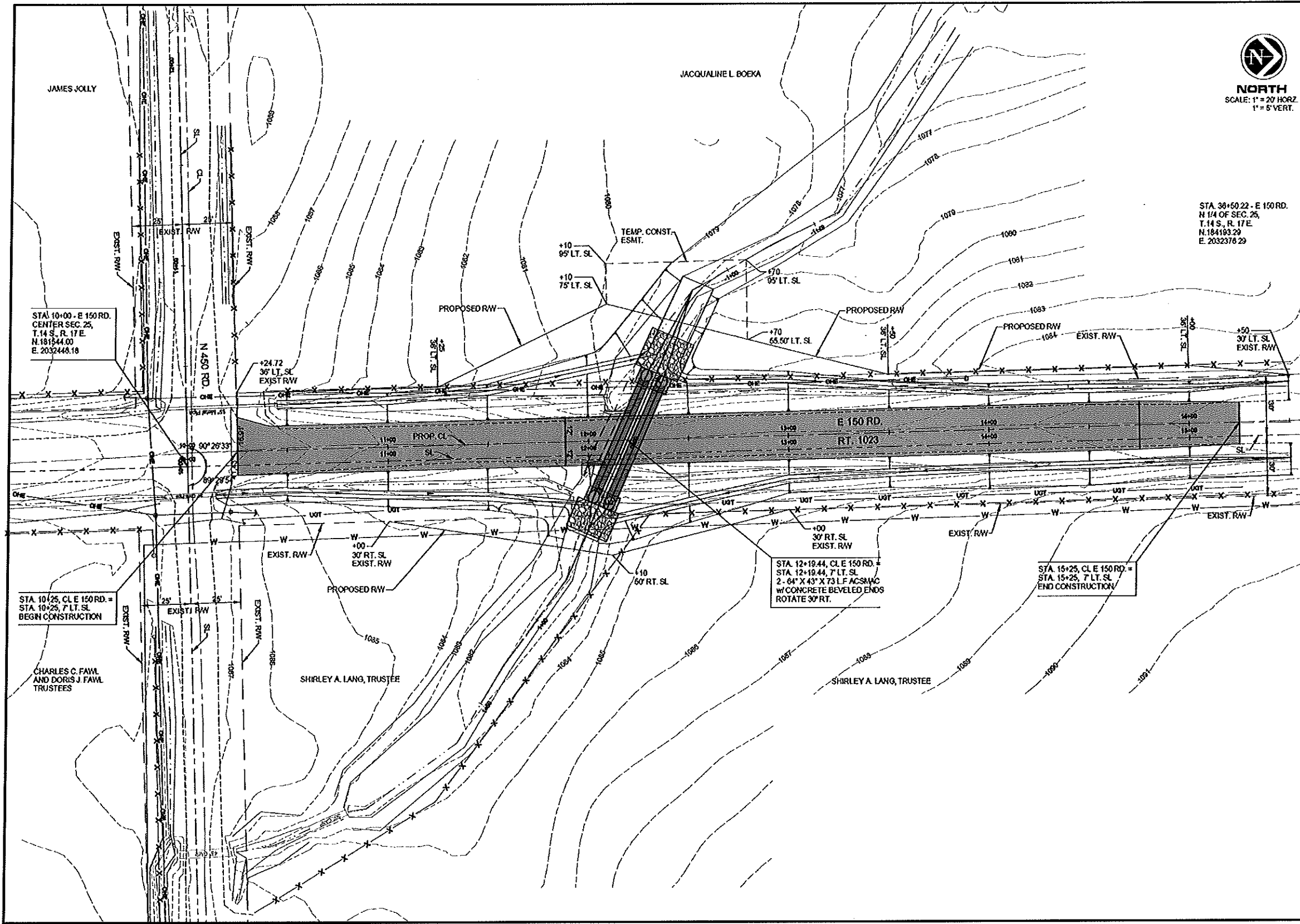
RE : Drainage Structure Replacement; Bridge No. 4.54N – 1.50E  
Acquisition of Easement; Consent agenda

A project has been designed to replace a deficient drainage structure located in the western part of Douglas County on County Route 1023, 1.54 miles north of US 56 Highway. Plans were developed in-house and negotiations with one of the pertinent landowners for permanent easement has been completed.

Construction is planned for late winter and will be accomplished using county personnel.

To ensure the proper completion of a necessary construction project approval is recommended for the attached CONTRACT FOR HIGHWAY PURPOSES.

**ACTION REQUIRED:** Consent agenda approval to authorize Jim Flory to affix his signature to the CONTRACT FOR HIGHWAY PURPOSES for Drainage Structure No. 4.54N – 1.50E.



JAMES JOLLY

JACQUALINE L. BOEKA

STA. 10+00 - E 150 RD.  
CENTER SEC. 25,  
T. 14 S., R. 17 E.  
N. 181544.00  
E. 2032448.18

STA. 10+25, CL E 150 RD. =  
STA. 10+25, 7' LT. SL.  
BEGIN CONSTRUCTION

CHARLES C. FAWL  
AND DORIS J. FAWL  
TRUSTEES

SHIRLEY A. LANG, TRUSTEE

SHIRLEY A. LANG, TRUSTEE



**NORTH**  
SCALE: 1" = 20' HORZ.  
1" = 5' VERT.

STA. 36+50.22 - E 150 RD.  
N 1/4 OF SEC. 25,  
T. 14 S., R. 17 E.  
N. 184193.29  
E. 2032376.29

STA. 12+19.44, CL E 150 RD. =  
STA. 12+19.44, 7' LT. SL.  
2 - 64" X 43" X 73 L.F. ACSMAC  
W/ CONCRETE BEVELED ENDS  
ROTATE 30° RT.

STA. 15+25, CL E 150 RD. =  
STA. 15+25, 7' LT. SL.  
END CONSTRUCTION

Douglas County Public Works  
1242 Massachusetts  
Lawrence, Kansas 66044



Project:	1242 Massachusetts
Drawn By:	LS
Checked By:	LS
Scale:	1" = 20'

PROPOSED RW AND  
ENTRANCE DETAILS  
SHEET 3 OF 3

ROAD AND DRAINAGE IMPROVEMENTS FOR E 150 ROAD  
PROJECT NO. 04540150

**SITE PLAN REVIEW**  
**BOARD OF COUNTY COMMISSIONERS STAFF REPORT**  
**January 26, 2011**

**A. SUMMARY**

**SP-1-3-11**, 1623 N 1320 Rd; Site Plan for an addition to the administration building. Submitted by Larry Wedman for O'Connell Youth Ranch, Inc, property owner of record.

**B. GENERAL INFORMATION**

Current Zoning and Land Use: A (County-Agriculture) District; a youth ranch (Non-profit, Religious, Educational and Philanthropic Institutions use group) developed with a number of buildings and an administration building.

Surrounding Zoning and Land Use: To the east: A (County-Agriculture) District; agriculture land.

To the west: RS7 (City-Single Dwelling Residential) District; detached dwellings.

To the south: A (County-Agriculture) District; rural residential and agricultural uses.

To the north: A (County-Agricultural) District; Heart of American Teen Challenge, RS7 (City-Single Dwelling Residential) District and RM12D (City-Multi Dwelling Residential) District; vacant.

**Parking Requirement:**

(1 space per 400 square feet of office floor area)

Parking Required: 1,800 square feet/400 = 5 parking spaces required / 1 ADA

Parking Provided: 6 parking spaces / 2 ADA

**C. STAFF REVIEW**

The property contains approximately 119 acres and is located at 1623 N 1320 Rd. This project is a site plan for an addition to the existing administration building on the property. A Conditional Use Permit (CUP-6-4-99) for the administration building was approved by the Board of County Commissioners on July 26, 1999. This project is proposing to add 600 square feet to the existing 1,200 square foot building. The addition will convert the existing conference room to an office and add a new conference room.

**D. Findings**

Per Section 12-319A-5 of the Zoning Regulations, staff shall first find that the following conditions have been met:

- (a) That the proposed use is a permitted use in the district in which the property is located;**

The subject property is zoned A (Agriculture) District. The proposed addition to the approved administration building is an alteration to a permitted use in the A District with a CUP.

- (b) That the proposed arrangement of buildings, off-street parking, access, lighting, landscaping, and drainage is compatible with adjacent land uses;**

The existing administration building is setback from N 1320 Rd approximately 2,400 feet. The nearest residence is approximately 1,200 feet from the administration building. The proposed addition will not impact adjacent land uses.

- (c) That the vehicular ingress and egress to and from the site and circulation within the site provides for safe, efficient and convenient movement of traffic not only within the site but on adjacent roadways as well;**

Vehicular ingress and egress to and from the site, and to and from the administration building, will not change from the existing condition. The existing vehicular ingress and egress is safe, efficient and convenient for the site and the administration building.

- (d) That the site plan provides for the safe movement of pedestrians within the site;**

The proposed addition will not alter the movement of pedestrians within the site.

- (e) That there is a sufficient mixture of grass, trees, and shrubs within the interior and perimeter (including public right-of-way) of site so that the proposed development will be in harmony with adjacent land uses and will provide a pleasing appearance to the public. Any part of the site plan area not used for buildings, structures, parking, or accessways shall be landscaped with a mixture of grass, trees and shrubs;**

The project is not proposing new landscaping. The site is approximately 119 acres and contains a mixture of grassland, trees and ponds. The existing administration building has existing trees to the west, a tree line to the south and pasture land north and east.

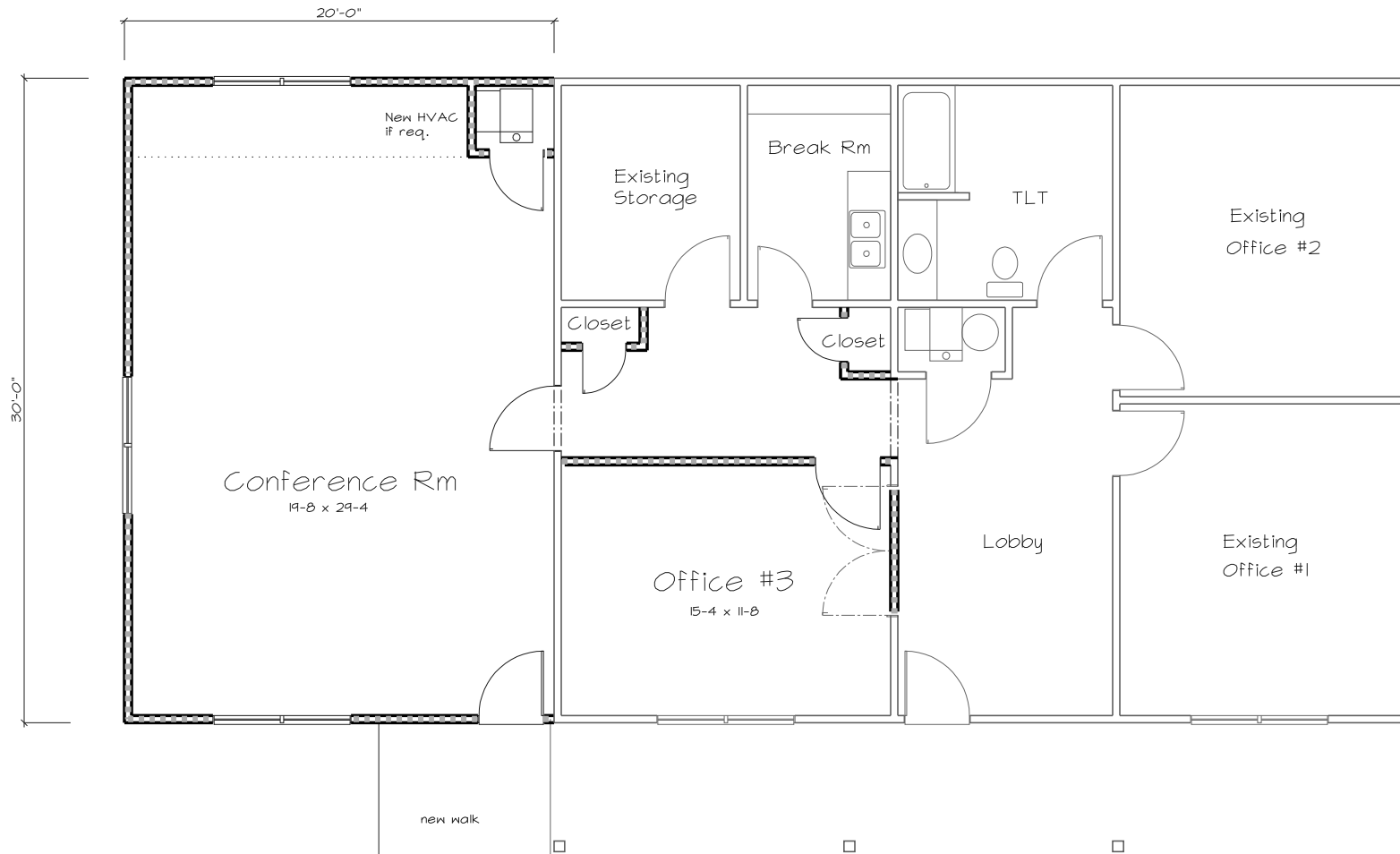
- (f) That all outdoor trash storage areas are screened;**

There are no outdoor trash storage facilities shown on the site plan. Trash will be stored in enclosed carts and wheeled to the road for pickup.

## **E. CONCLUSION**

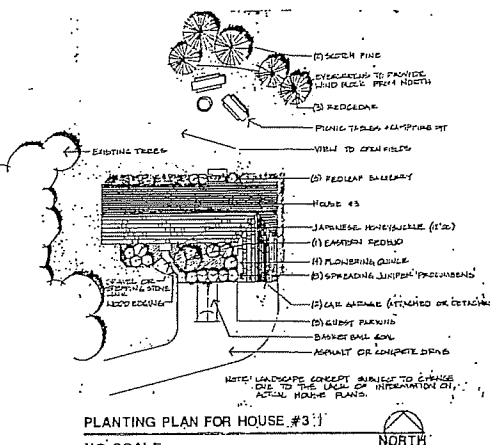
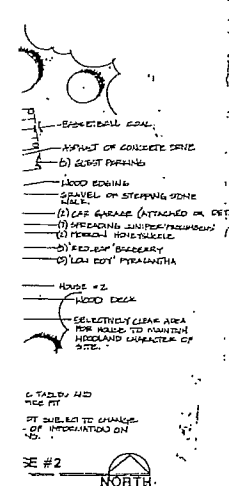
This proposal is for the construction of a 600 sq ft addition to the existing administration building. The proposed request is consistent with the regulations in the Douglas County Zoning Regulations.

Staff recommends that SP-1-3-11, a site plan for an addition to the administration building for O'Connell Youth Ranch, be approved.



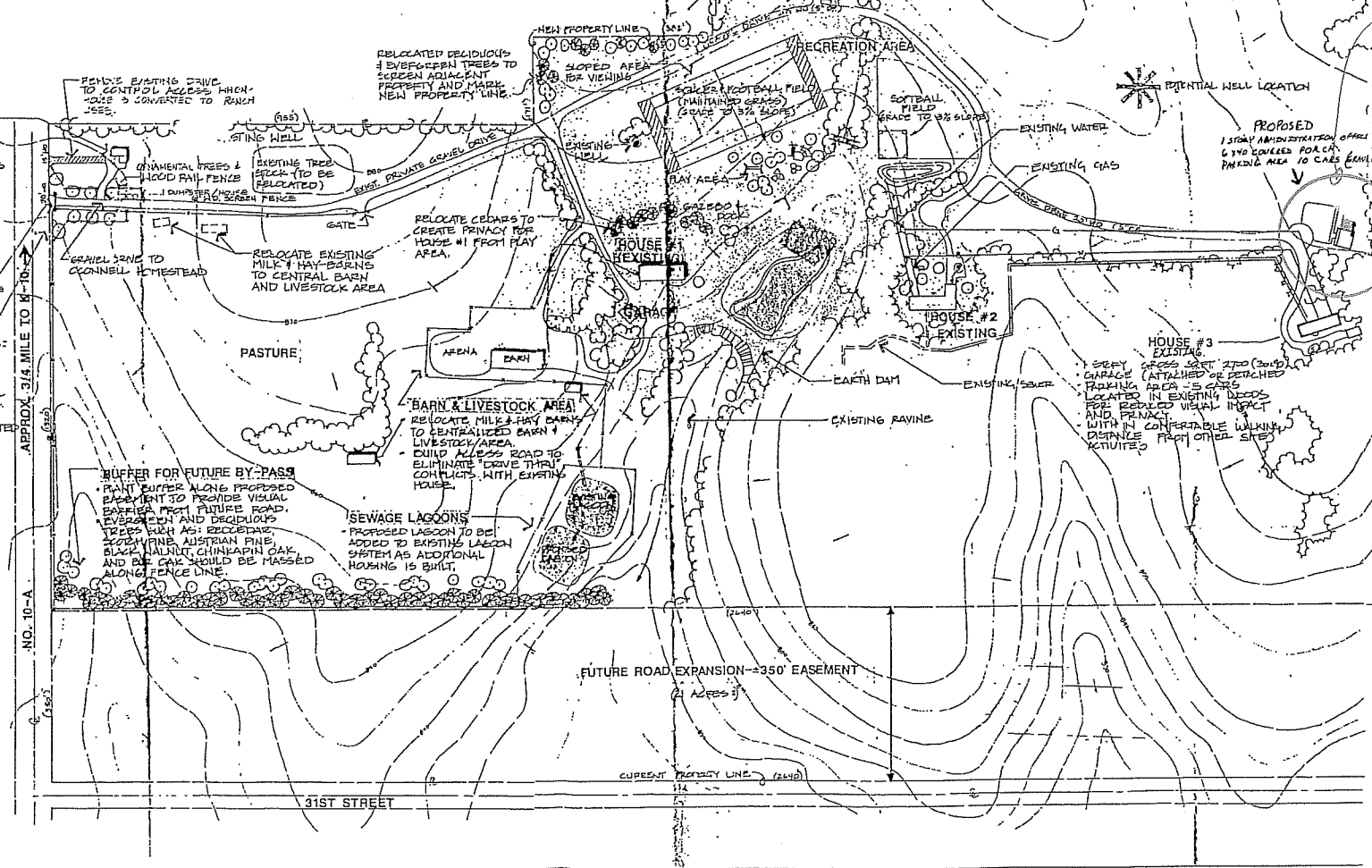
O'Connell Youth Ranch  
 Administration Bldg. Addition

preliminary plans 1/17/11



**O'CONNELL HOMESTEAD**  
 EXISTING HOUSE COULD BE ADAPTED OR RENOVATED DUE TO ITS HISTORIC SIGNIFICANCE TO THE RANCH. POSSIBLE USES INCLUDE:  
 • ADMINISTRATIVE OFFICES  
 • COMMUNITY AWARENESS AND VISITOR CENTER  
 • GUEST HOUSE FOR VISITING PARENTS, COUNSELORS OR TRAINING PERSONNEL  
 • ADULT & BOYS' CLUBHOUSE  
 • ENTRY SIGN  
 EXISTING ENTRY DRIVE

**ENTRY GATE**  
 ENTRY GATE IMPROVEMENTS COULD INCLUDE THE FOLLOWING:  
 • HOOD RAIL FENCE ALONG DRIVE TO POINT OF ENTRY OR CONTROL POINT  
 • PLANTING OF ORNAMENTAL TREES ALONG ENTRY DRIVE  
 • CONTROL GATE  
 • ACCESS DRIVE TO RENOVATED O'CONNELL HOMESTEAD FROM MAIN DRIVE  
 • INTERNATIONAL SIGNAGE



**LEGAL DESCRIPTION**  
 A tract of land generally described in the Southwest Quarter of Section 7, Township 13 South, Range 70 East of the Sixth Principal Meridian, including:  
 1. The East half of the Southwest Quarter of said Section, containing 80 acres, and  
 2. The Southwest Quarter of the Southwest Quarter of said Section, containing 40 acres, and  
 3. The East 3/4 of the South 1/4 of the Northwest Quarter of the Southwest Quarter of said Section, containing 1.5 acres.  
 All this combines for 121.5 acres, more or less, in Douglas County, Kansas.

- NOTES**
1. Parking: 2 cars required per O'Connell Homestead  
 2 cars required per house  
 2 cars required per Va-Tech Building  
 2 cars shown per house  
 2 cars shown per Va-Tech Building  
 2 cars shown per O'Connell Homestead  
 12 Total Parking Required  
 12 Total Parking Shown
  2. Lighting: 150 watt incandescent lights to be building-mounted at each building entry.  
 150 watt mercury vapor area light to be located at multipurpose area adjacent to each building tree plant.
  3. Trash to be picked up by refuse contractor with central dumpster location found near site entry. One (1) dumpster to be provided per each living unit (12 units).
  4. A CONDITIONAL USE PERMIT (CUP) WAS PREVIOUSLY APPROVED BY THE BOARD OF COUNTY COMMISSIONERS ON OCTOBER 15, 1975 WHICH ALLOWED HOUSE #1 AND ITS APPURTENANCES (i.e. HOUSE, BARN, DRIVE, SENIOR LAGOON).

<b>PROPOSED ADMINISTRATIVE OFFICE</b>	
Area: 1200 sq ft	30' x 40' 2.111
	6' x 10' CONCRETE PAV.
GENERAL PAVED AREA FOR 10 CARS	
<b>ADMINISTRATIVE BLDG.</b>	
ADDITION	30x20
	1000sf
REV.	1/4/2011
REV.	1/7/2011

**O'CONNELL YOUTH RANCH**

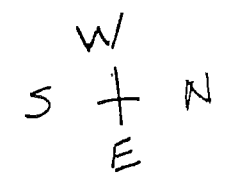
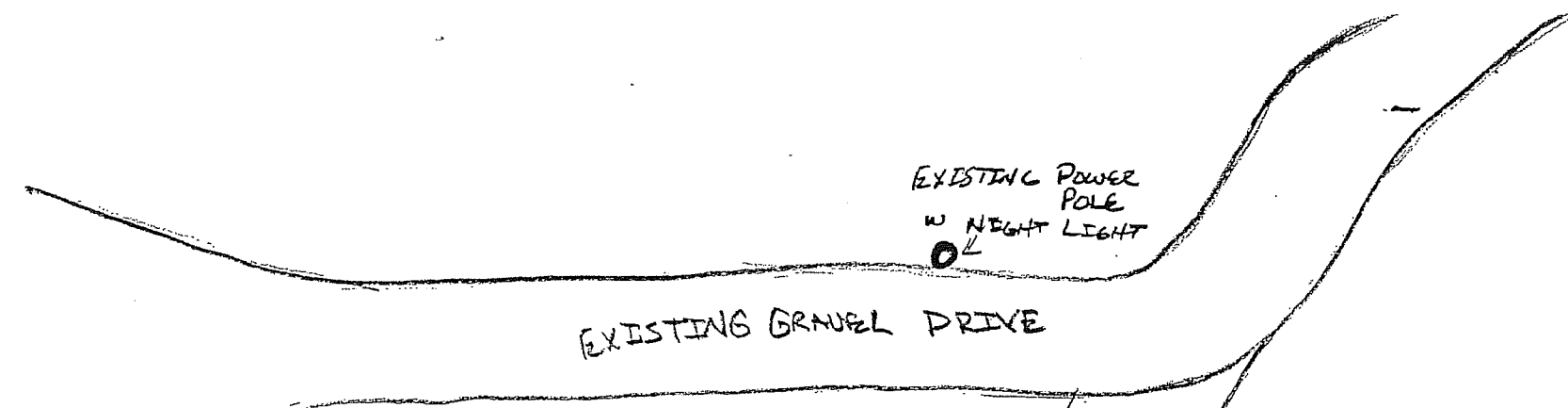
**Approved & Released**

Case No. CUP 6-499 Date: 7-26-99

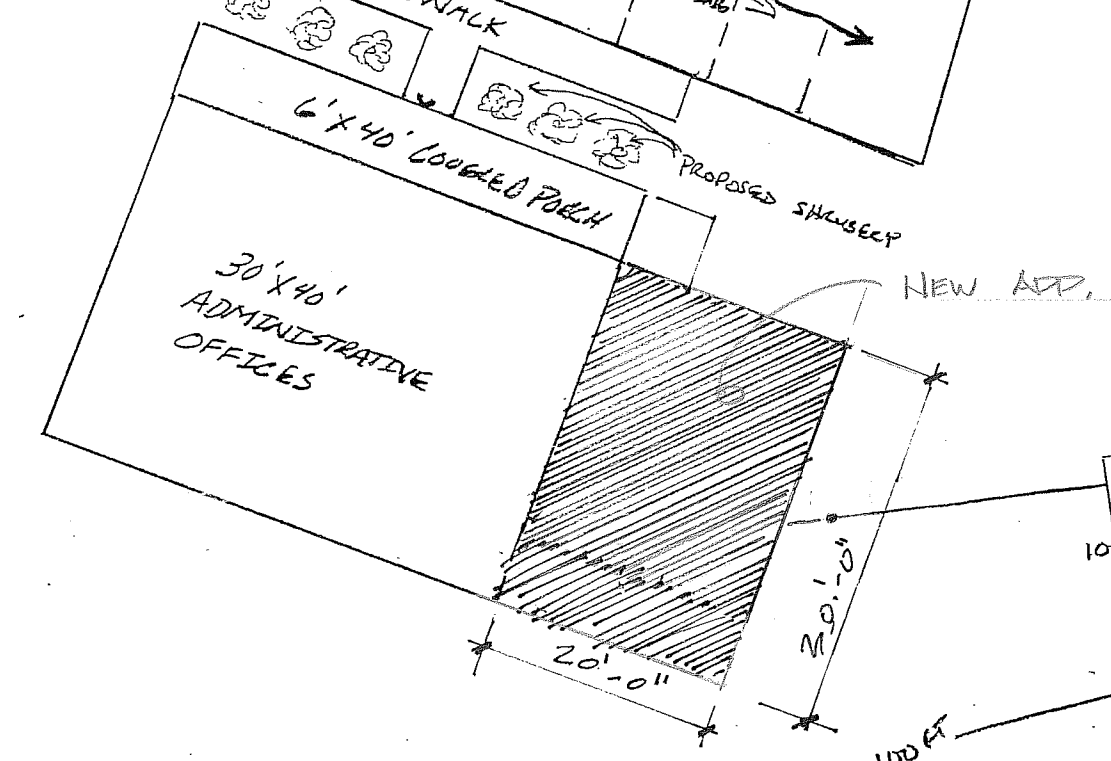
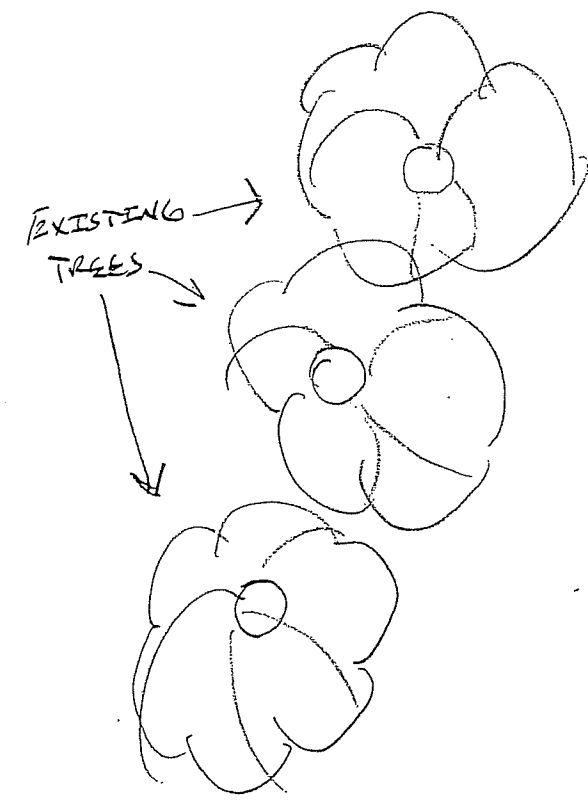
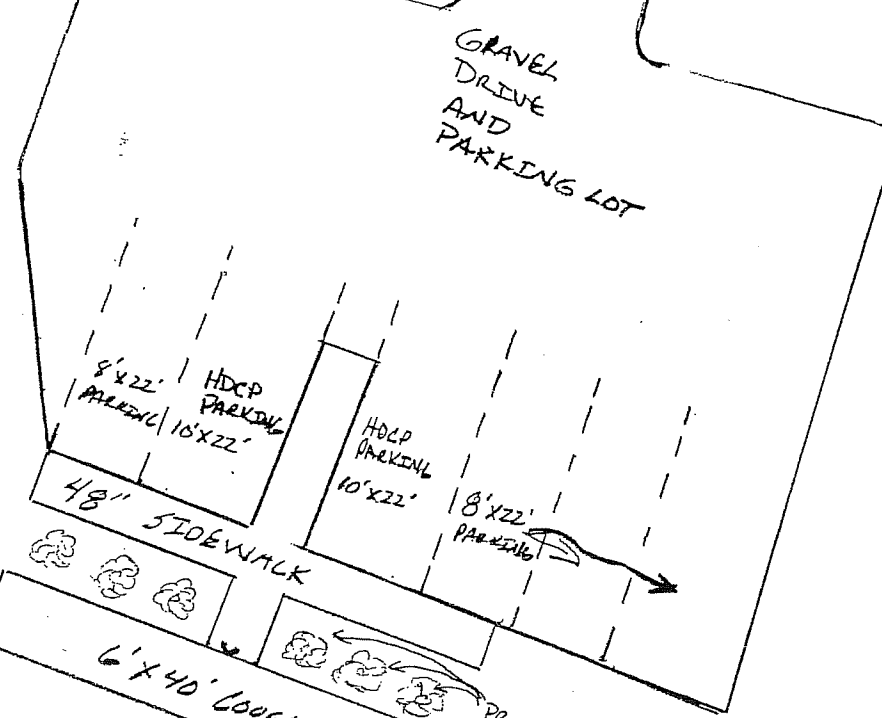
Planner Initials: WJM # of Sheets 6

Director: Shirley M. Bogard





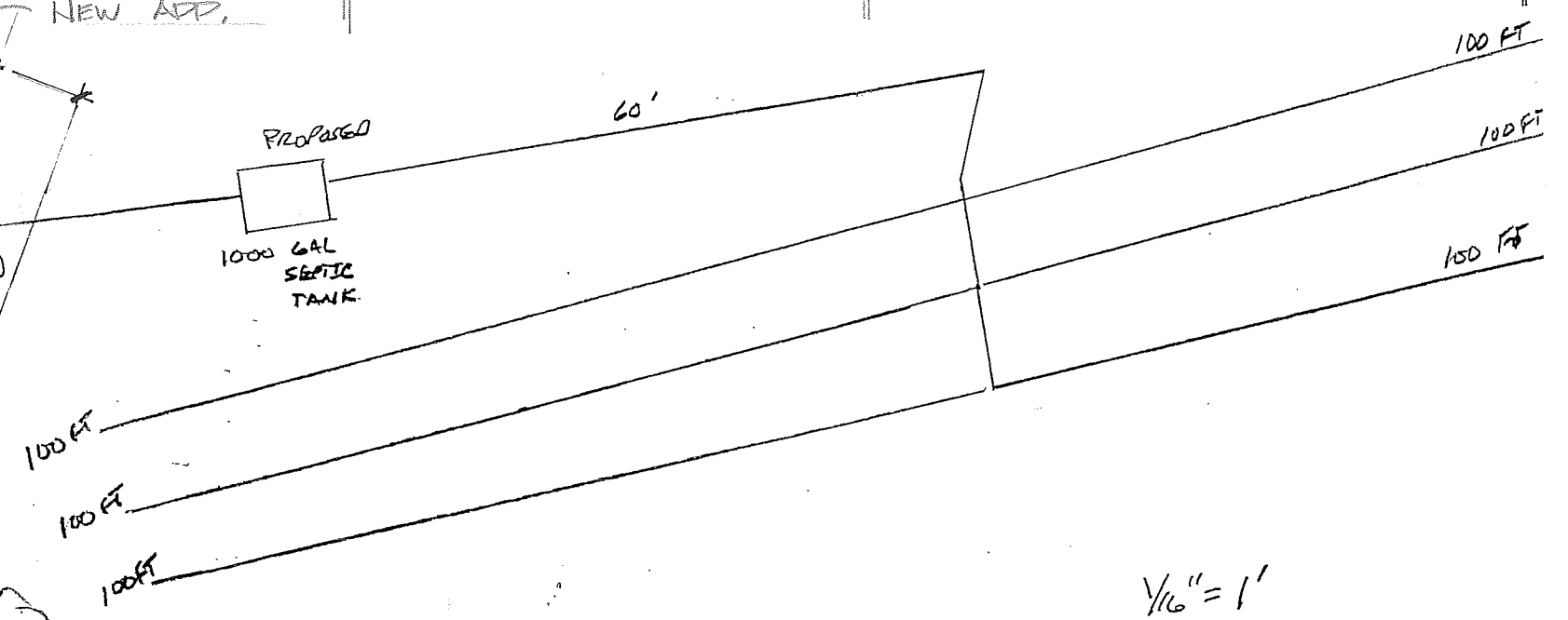
- NOTES
- ① REQUIRED PARKING - 3 STALLS  
1 - HANDICAP
  - PROVIDED PARKING - 6 STALLS  
2 - HANDICAP



OPEN PASTURE

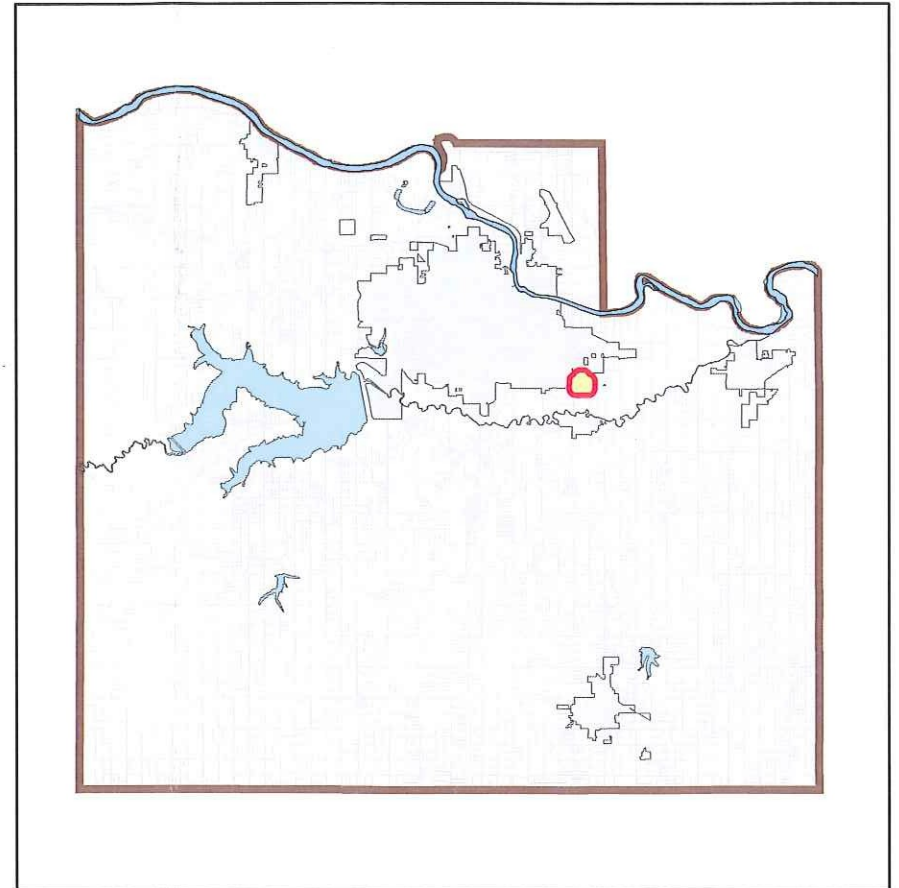
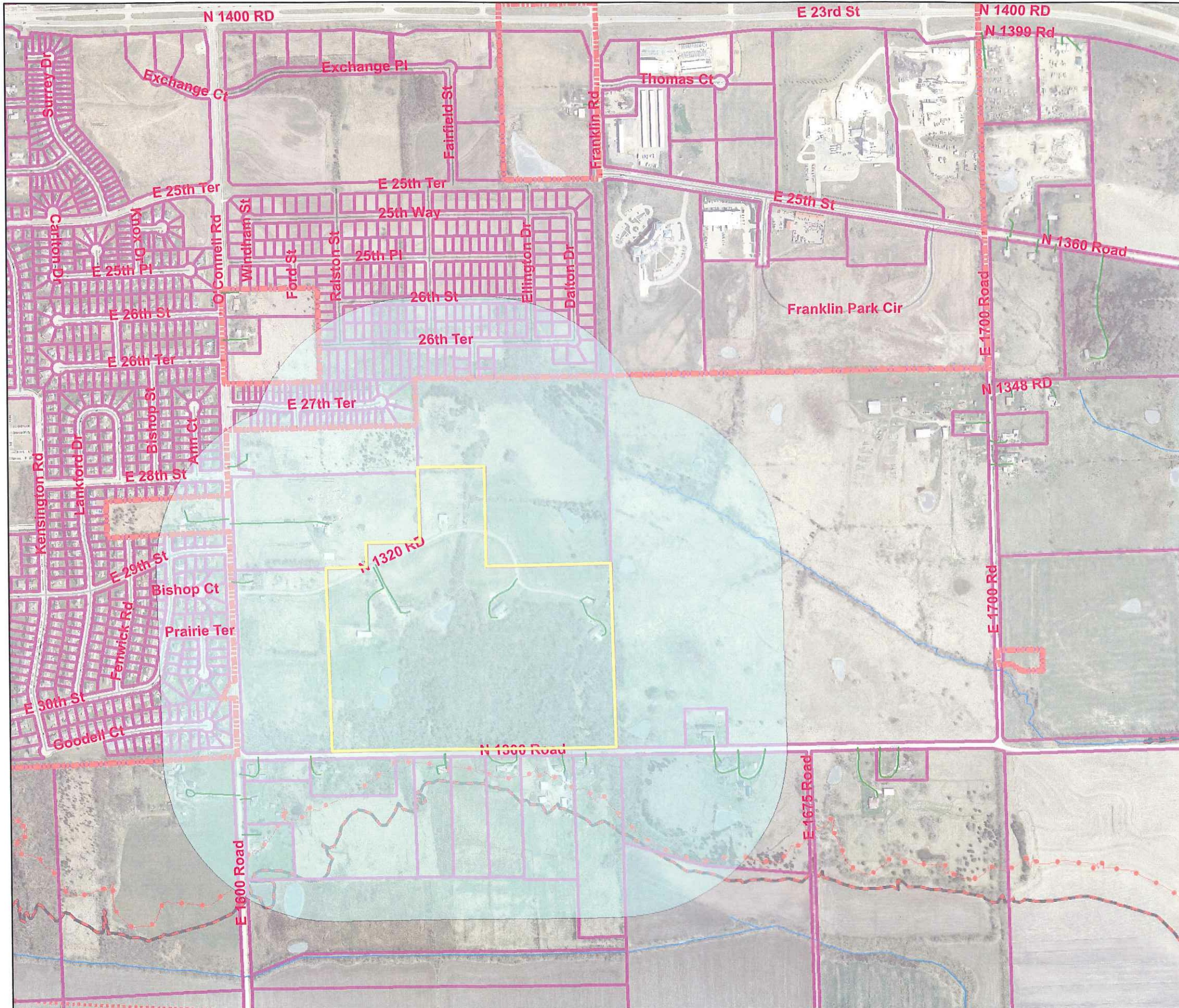
- ② DOUBLE FLOOD LAMPS IN GABCE END CENTER OF BUILDING DIRECTED TOWARDS OUTSIDE CORNERS OF PARKING LOT AND EXISTING POLE LIGHT ON POWER POLE APPROX 100' TO WEST OF BUILDING.
- ③ TRASH REMOVAL TO BE PROVIDED BY TRASH HAULER WHO CURRENTLY SERVES HOUSE 1, 2, + 3
- ④ THIS FACILITY HAS BEEN DESIGNED TO COMPLY WITH THE PROVISIONS OF THE AMERICANS WITH DISABILITIES ACT ACCESSIBILITY GUIDELINES.

EXISTING BLDG	1200 sq	REV 1/17/11	ADMINISTRATION BLDG. ADDITION
NEW ADD.	600 sq	REV 1/4/2011	OFFICE / CONFERENCE USE
TOTAL BLDG	1800 sq		30' x 20' 600 sq





1/16" = 1'

# SP-1-3-11



**SP-1-3-11**

	SP-1-3-11
	ownshp11

This map was produced by Douglas County GIS.  
It is for reference only and is not intended for conveyances, nor is it a legal survey.

RESOLUTION NO. HR 11-\_\_\_\_\_

**A Home Rule Resolution of the Board of County Commissioners of Douglas County, Kansas, Making Technical Amendments to Access Management Standards, As Adopted By Resolution No. HR 06-10-7 and Amended By Resolutions No. HR 07-1-1 and HR-10-1-1, as Codified at Article 5 of Chapter IX of the Douglas County Code**

**WHEREAS**, K.S.A. 19-101a, and amendments thereto, authorizes the Board of County Commissioners (hereinafter after the “Board”) to transact all County business and perform all powers of local legislation and administration it deems appropriate.

**WHEREAS**, by Resolution No. 06-10-7, as amended by Resolution No. 07-1-1, as Codified at Article 5 of Chapter IX of the Douglas County Code, the Board has adopted Douglas County Access Management Standards, which establish (i) initial road classifications for roads in the unincorporated areas of Douglas County, (ii) minimum frontage requirements depending upon the functional classification of the road, and (iii) minimum entrance spacing standards for driveways and public road spacing requirements depending upon the functional classification of the road (hereinafter “Access Management Standards”).

**WHEREAS**, by Resolution No. 10-1-11, as Codified at Article 5 of Chapter IX of the Douglas County Code, the Board has adopted technical amendments to the Douglas County Access Management Standards.

**WHEREAS**, the Board desires to make technical amendments to the Access Management Standards to incorporate the road classification map into the County Code.

**NOW, THEREFORE**, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS, SITTING IN REGULAR SESSION THIS \_\_\_ DAY OF \_\_\_\_\_, 2011 AND INTENDING TO EXERCISE THE POWERS OF HOME RULE LEGISLATION PURSUANT TO K.S.A. 19-101a, DOES HEREBY RESOLVE AS FOLLOWS:

1. Amendment to Section 9-506. Section 9-506 of the County Code is amended to read as follows:

9-506        The road classifications shown on ~~the Major Thoroughfares Map Douglas County, as adopted in Chapter 8, Horizon 2020~~ **Exhibit 9-506** shall be used in connection with the Douglas County Subdivision Regulations applicable to the unincorporated areas of Douglas County, the entrance spacing standards set forth in Section 9-501, and the minimum public road spacing standards set forth in Section 9-504. ~~The Major Thoroughfares Map Douglas County, as adopted in Chapter 8,~~

~~Horizon 2020, as amended, is hereby incorporated herein by this reference. Notwithstanding the foregoing, until such time that the Board amends the Major Thoroughfares Map set forth in Chapter 8 of Horizon 2020 (the formal adoption of the amendment being after January 1, 2007), the Major Thoroughfares Map referenced in this Section 9-506 shall refer to the Map attached hereto as Exhibit 9-506, with such reference being retroactive to the initial effective date of this Article. (Res. HR 06-10-7; Res. HR 07-1-1)~~

3. Repeal. Provisions of Sections 9-506 of the Douglas County Code, as in existence immediately prior to the effective date of this Resolution is hereby repealed.

4. Effective Date. This Resolution shall take effect and be in force from and after its adoption and publication once in the official County newspaper.

IN WITNESS WHEREOF, the foregoing Resolution was adopted this \_\_\_\_ day of \_\_\_\_\_, 2011.

BOARD OF COUNTY COMMISSIONERS OF  
DOUGLAS COUNTY, KANSAS

\_\_\_\_\_  
Jim Flory , Chair

\_\_\_\_\_  
Mike Gaughan, Commissioner

\_\_\_\_\_  
Nancy Thellman, Commissioner

ATTEST:

\_\_\_\_\_  
Jameson D. Shew, County Clerk

RESOLUTION NO. HR 11-\_\_\_\_\_

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BOARD OF COUNTY COMMISSIONERS OF  
DOUGLAS COUNTY, KANSAS

\_\_\_\_\_  
Jim Flory , Chair

\_\_\_\_\_  
Mike Gaughan, Commissioner

\_\_\_\_\_  
Nancy Thellman, Commissioner

ATTEST:

\_\_\_\_\_  
Jameson D. Shew, County Clerk

**PLANNING COMMISSION REPORT  
Regular Agenda – Public Hearing Item**

**ITEM NO. 3: COMPREHENSIVE PLAN AMENDMENT TO HORIZON 2020;  
AMENDMENT TO CHAPTER 8 (RTG)**

**CPA-3-1-10: REPLACE EXISTING HORIZON 2020 - CHAPTER 8-TRANSPORTATION WITH A NEW CHAPTER THAT REFERENCES THE METROPOLITAN TRANSPORTATION PLAN APPROVED BY THE LAWRENCE-DOUGLAS COUNTY METROPOLITAN PLANNING ORGANIZATION AS THE TRANSPORTATION ELEMENT OF THE COMPREHENSIVE PLAN**

**STAFF RECOMMENDATION: APPROVAL OF AMENDMENT TO REPLACE CHAPTER 8 AND INSERT NEW CHAPTER 8 INTO THE HORIZON 2020 COMPREHENSIVE PLAN**

**SUMMARY**

This new Chapter 8 of the Lawrence-Douglas County Comprehensive Plan does not state transportation policies but instead references the latest MPO approved Metropolitan Transportation Plan (MTP) as amended. This Chapter 8 Amendment simply states that the MTP document constitutes the Transportation Element of the Comprehensive Plan. By approving this new Chapter 8 the Lawrence City Commission and the Douglas County Board of County Commissioners approve the use of this MTP document as the transportation policy guide for comprehensive planning activities conducted by the Lawrence-Douglas County Planning & Development Services Department and the Lawrence-Douglas County Metropolitan Planning Commission, and agree to use this document as local and regional policy in their decision-making process.

**STAFF REVIEW**

The regional transportation planning process conducted in Douglas County by the Lawrence-Douglas County Metropolitan Planning Organization (L-DC MPO) and the land use planning activities conducted by the Lawrence-Douglas County Planning & Development Services Department (PDS) and the Lawrence-Douglas County Metropolitan Planning Commission (L-DC MPC) are related and have been since 1982 when the L-DC MPO was designated. This amendment explains how both transportation planning and land use planning programs for the area are documented in the regional comprehensive plan and improves the coordination between these two planning processes.

The MPO transportation planning process is designed to provide a regional forum for decision-making for the development and operation of a multi-modal transportation system designed to provide safe and efficient mobility for all of the region's residents and businesses. The L-DC MPO covers the entirety of Douglas County including the

three smaller cities (Baldwin City, Eudora, and Lecompton) which are not included in this comprehensive plan and may produce their own land use plans.

The Metropolitan Transportation Plan (MTP) is a major document produced by the L-DC MPO. The MTP sets regional transportation policies, and it articulates goals and objectives for the creation of a multi-modal transportation system that complements land use plans, economic development plans, environmental plans, parks and open space plans, and other comprehensive plan elements for the region. The MTP document is designed to assist state and local government agencies in improving the quality of life for area residents by developing a safe and efficient transportation system.

The MTP has been used by both the City of Lawrence and Douglas County officials for many years in their reviews of land development proposals and the creation of other planning documents like neighborhood and area plans. In practice, the MTP has been used as if it was part of the Lawrence-Douglas County Comprehensive Plan. However, it has not been part of the comprehensive plan nor has it been approved by either the Lawrence City Commission or the Douglas County Board of County Commissioners. The MTP (including the current edition called the Transportation 2030 - Lawrence/Douglas County Long Range Transportation Plan) has only been approved by the L-DC MPO. This is the mismatch between the use of the MTP and its formal approval status. This new Chapter 8 is designed to correct that situation.

It has been both confusing and repetitive to have one transportation plan produced through the MPO process and another transportation plan approved as part of the comprehensive plan adopted by the City and County. Based on its past and present use by City and County staffs and its nature as a regional level transportation policy document which complements land use planning policies stated elsewhere in this comprehensive plan, the MTP should be formally adopted by the City of Lawrence and Douglas County as part of their Comprehensive Plan.

#### **COMPREHENSIVE PLAN AMENDMENT REVIEW**

**A. Does the proposed amendment result from changed circumstances or unforeseen conditions not understood or addressed at the time the plan was adopted?**

**YES** - when Horizon 2020 was adopted the current transportation plan was Transportation 2020 and now that transportation plan has been superseded by the adoption of the current Transportation 2030 document. This change in circumstance has created differences between Chapter 8-Transportation in Horizon 2020 and the regional transportation plan Transportation 2030 that has lead to confusion. This amendment updates Chapter 8 of Horizon 2020 to bring consistency between those two documents and avoid that confusion.

In addition to making the Horizon 2020 and Transportation 2030 more consistent with each other, there have also been major changes in the MPO composition and operations since Chapter 8 of the Comprehensive Plan was last reviewed and updated. Between



1982 when the Lawrence Area was first designated as an MPO area and the end of 2008 the Lawrence-Douglas County Metropolitan Planning Commission served as the MPO for the region. On December 8, 2008 this changed. On that date the MPO for our area was re-designated to a new group composed of primarily local elected officials and the Planning Commission was no longer serving as the MPO. The Planning commission no longer has the dual roles of being both the land use planning body and the MPO for Lawrence and Douglas County. This is a major change not foreseen when Horizon 2020 was adopted in 1996-98.

**B. Does the proposed amendment advance a clear public purpose and is it consistent with the long-range goals and policies of the plan?**

**YES** - this amendment furthers the goal of coordinating land use and transportation system planning throughout the Lawrence-Douglas County Area.

**C. Is the proposed amendment a result of a clear change in public policy?**

**YES** - this amendment to Horizon 2020 Chapter 8-Transportation recognizes the changes to public policy represented by the March 26, 2008 adoption of a new transportation plan Transportation 2030.

**PROFESSIONAL STAFF RECOMMENDATION**

Planning Staff and the Lawrence-Douglas County Metropolitan Planning Organization (L-DC MPO) Staff recommend that the Lawrence City Commission and the Douglas County Board of County Commissioners approve the use of the latest L-DC MPO approved Metropolitan Transportation Plan (MTP) as amended as the transportation policy guide for comprehensive planning activities conducted by the Lawrence-Douglas County Planning & Development Services Department and Lawrence-Douglas County Metropolitan Planning Commission and agree to use that document as local and regional policy in their decision-making process for all transportation related matters.

## Transportation

I hereby certify that this is a true and correct copy of the comprehensive plan or part of the plan;  
that the Lawrence-Douglas County Metropolitan Planning Commission adopted said  
comprehensive plan or part of the plan on September 20, 2010.

  
Assistant Director of Planning

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## **CHAPTER EIGHT - TRANSPORTATION**

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This chapter references the Metropolitan Transportation Plan (MTP) as the Transportation Chapter of Horizon 2020, reflects the goals of the MTP as adopted, and presents a brief explanation of the regional transportation planning process conducted in Douglas County by the Lawrence-Douglas County Metropolitan Planning Organization (L-DC MPO) and how that regional transportation planning program relates to the land use planning activities conducted by the Lawrence-Douglas County Metropolitan Planning Commission. This chapter also explains how both transportation planning and land use planning for the area are documented in the regional comprehensive plan.

### **Metropolitan Transportation Plan**

The MTP, currently titled Transportation 2030 Lawrence Douglas County Long-Range Transportation Plan (T2030), is a document produced and approved by the L-DC MPO. The MTP sets regional transportation policies and it articulates goals and objectives for the creation of a multi-modal transportation system that complements land use plans, economic development plans, environmental plans, parks and open space plans, and other comprehensive plan elements for the region. The MTP assists state and local government agencies in improving the quality of life for area residents by developing a safe and efficient transportation system. The library of L-DC MPO documents, including the MTP, along with a description of the MPO process can be found on the web at <http://www.lawrenceks.org/pds/MPO>.

In addition to the regional scale planning policies found in the MTP which show major transportation corridors and services in a systematic way, there are smaller scale planning and design issues that are also important to the safe and efficient development of a multi-modal transportation system. Although many of these detailed items are more traffic engineering concerns than planning level issues, it is important to note that some items that need to be included in the transportation element of a comprehensive plan are not included in the MTP. However, the MTP does reference the need for corridor and access management and other traffic engineering items designed to protect the operational integrity of the major roads in the region. This is important to support system planning for the regional multi-modal transportation system that is described in the MTP. For this reason, the state and local policies that address traffic engineering and transportation planning need to be used along with this chapter and the MTP in the review of proposed developments and infrastructure improvements. Local development codes should be supportive of the transportation planning policies set forth in this chapter and in the MTP.

09/20/2010 PC approval date

## **Transportation Goals and Objectives**

Transportation Goals and detailed Objectives are provided in T2030, Chapter 4. A summary of the Goal Statements is included in this chapter:

**Goal 1: Support the Economic Vitality of the Region**

*Approve guidelines that enhance economic activity and foster the principles of accessibility, convenience, cooperation, and aesthetic character.*

**Goal 2: Maintain, Expand and Enhance the Existing Transportation Network**

*Advance policies that promote roadway connectivity and expand multimodal services.*

**Goal 3: Promote Efficient System Management and Operation**

*Create policies that promote transportation system management, efficient operation, multimodal transportation, and access management standards.*

**Goal 4: Protect the Environment and Promote Energy Conservation**

*Preserve the environment by adopting criteria that promote smart growth patterns to help sustain healthy air quality levels and minimize land use conflicts.*

**Goal 5: Emphasize Transportation System Safety**

*Develop criteria that focus on the safety aspect of projects and require that the safety element of projects be addressed properly before approval is considered.*

**Goal 6: Increase Transportation System Security**

*Increase the ability of the transportation system to support homeland security and to safeguard the personal security of all motorized and non-motorized system users.*

**Goal 7: Coordinate Land Use and Transportation**

*Ensure that land use planning and transportation planning is coordinated.*

**Goal 8: Pedestrian and Bicycle Transportation System**

*Establish an integrated system of bicycle and pedestrian improvements that provides for safe and efficient connections throughout the community, and offers viable choices of travel.*

**Goal 9: Public Transportation System**

*Implement a coordinated public transportation system that offers a viable choice of travel that addresses the needs of individuals and the community as a whole.*

Detailed Action Steps are provided in the subsequent chapters of the MTP and a summary of actions and policies is provided in Chapter 16: Implementation of the Transportation Plan.

09/20/2010 PC approval date

### **MPO Planning Process**

The MPO transportation planning process is designed to provide a regional forum for decision-making for the development and operation of a multi-modal transportation system designed to provide safe and efficient mobility for all of the region's residents and businesses. Coordination and information sharing among jurisdictions are important elements of MPO activities. The L-DC MPO covers the entirety of Douglas County including the three smaller cities (Baldwin City, Eudora, and Lecompton) which are not included in or approving bodies for this comprehensive land use plan and may produce their own land use plans.

The MPO planning process is called the 3 C (Continuing, Comprehensive, Cooperative) process. It is a continuing process that does not end when a new transportation plan document is approved. The MPO produces a new transportation plan at least once every five years (may change to every four years in the foreseeable future due to air quality issues), but as soon as a new plan is approved the MPO begins to work on related documents and improvements to put in the next edition of the transportation plan. The MPO process is comprehensive in that it views transportation system planning as one part of a larger planning process where various types of planning (transportation, land use, environmental, economic, etc.) work together to improve the quality of life for all people in the region. Transportation planning is intricately tied together with land use planning since much of the planning for mobility corridors is predicated on the types and intensities of land uses planned along those routes. Likewise, the land uses planned for an area depend on the access afforded by the transportation network. Transportation and land use planning have a symbiotic relationship. MPO activities are also part of a cooperative process involving several different government agencies and an ample amount of public review. Two federal agencies (Federal Highway Administration and Federal Transit Agency), the Kansas Department of Transportation, Douglas County, and the four city governments in Douglas County all participate in the MPO process and its committee meetings. This regional transportation planning process is open to the public which is welcome to attend meetings and encouraged to send comments about transportation planning issues to the MPO staff.

### **Summary**

This chapter of the Lawrence-Douglas County Comprehensive Plan establishes the current version of the MTP as the transportation element of the Comprehensive Plan for the City of Lawrence and Douglas County. The MTP is the transportation policy guide for comprehensive planning activities to be used in the local and regional policy decision-making process.

PC Minutes 9/20/10

**ITEM NO. 3 COMPREHENSIVE PLAN AMENDMENT; H2020 CHP 8; TRANSPORTATION (RTG)**

**CPA-3-1-10:** Consider Comprehensive Plan Amendment to Horizon 2020 for an update to Chapter 8 – Transportation. *Initiated by Planning Commission on 2/22/10.*

**STAFF PRESENTATION**

Mr. Todd Girdler presented the item.

Commissioner Harris asked if there was anything in the current Transportation Chapter that was contradicted by Transportation 2030.

Mr. Girdler said the current chapter heralds back to the Transportation 2020 timeframe and things have moved forward since then and are not consistent. He said the text was out of sync, as well as the map, and the new chapter would alleviate confusion.

**PUBLIC HEARING**

No public comment.

**ACTION TAKEN**

Motioned by Commissioner Finkeldei, seconded by Commissioner Singleton, to approve the use of the latest L-DC MPO approved Metropolitan Transportation Plan (MTP) as amended as the transportation policy guide for comprehensive planning activities conducted by the Lawrence-Douglas County Planning & Development Services Department and Lawrence-Douglas County Metropolitan Planning Commission and agree to use that document as local and regional policy in their decision-making process for all transportation related matters.

Unanimously approved 9-0. Student Commissioner Davis voted in the affirmative.

Motioned by Commissioner Finkeldei, seconded by Commissioner Harris, to approve and authorize the Planning Commission Chair to sign the PC Resolution (PCR-6-2-10).

Unanimously approved 9-0. Student Commissioner Davis voted in the affirmative.

**A RESOLUTION ADOPTING AMENDMENTS TO HORIZON 2020, THE COMPREHENSIVE PLAN FOR THE CITY OF LAWRENCE AND UNINCORPORATED DOUGLAS COUNTY, KANSAS PERTAINING TO THE TRANSPORTATION CHAPTER.**

**WHEREAS**, the City Commission of Lawrence, Kansas and the Board of County Commissioners of Douglas County, Kansas, for the purpose of promoting the public health, safety, morals, comfort and general welfare, conserving and protecting property values throughout Lawrence and Douglas County, are authorized by K.S.A. 12-741 *et seq.* to provide for the preparation, adoption, amendment, extension and carrying out of a comprehensive plan; and

**WHEREAS**, the Lawrence-Douglas County Metropolitan Planning Commission, the City Commission of Lawrence, Kansas and the Board of County Commissioners of Douglas County, Kansas have adopted an official comprehensive plan for the coordination of development in accordance with the present and future needs and to conserve the natural resources of the City and County, ensure efficient expenditure of public funds and promote the health, safety, convenience, prosperity and general welfare of the citizens of Lawrence and Douglas County; and

**WHEREAS**, the Lawrence-Douglas County Metropolitan Planning Commission held a public hearing on September 20, 2010, for the proposed amendments to Horizon 2020, the comprehensive plan, to replace existing Chapter 8 Transportation and insert new Chapter 8 – Transportation into the Comprehensive Plan, after notice by publication in the official city and county newspaper.

**BE IT RESOLVED BY THE LAWRENCE-DOUGLAS COUNTY METROPOLITAN PLANNING COMMISSION:**

**SECTION ONE:** The above stated recitals are by reference incorporated herein, and shall be as effective as if repeated verbatim.

**SECTION TWO:** Pursuant to K.S.A. 12-747, the Lawrence-Douglas County Metropolitan Planning Commission adopts and recommends for approval the amendments to Horizon 2020, the Comprehensive Plan for the City of Lawrence and Unincorporated Douglas County, to replace Chapter 8 with a new version of Chapter 8 that references the latest Metropolitan Transportation Plan approved by the Lawrence-Douglas County Metropolitan Planning Organization (L-DC MPO) as the Transportation Chapter of the Lawrence-Douglas County Comprehensive Plan.

**SECTION THREE:** The amendment to *Horizon 2020*, Chapter 8 – Transportation is attached to this resolution as Exhibit 1.

**SECTION FOUR:** This resolution together with a certified copy of the amendments to Horizon 2020, the Comprehensive Plan for the City of Lawrence and Unincorporated Douglas County, and a written summary of the public hearing shall be submitted to the City Commission and the Board of County Commissioners.

Adopted by the Lawrence-Douglas County Metropolitan Planning Commission on this, the 20th day of September, 2010.

*Charles P. Kiser by proxy*

Chair  
Lawrence-Douglas County Metropolitan  
Planning Commission

*[Signature]*

Vice-Chair  
Lawrence-Douglas County Metropolitan  
Planning Commission

*[Signature]*

Scott McCullough, Secretary  
Lawrence-Douglas County Metropolitan  
Planning Commission



The MTP, currently titled Transportation 2030 Lawrence Douglas County Long-Range Transportation Plan (T2030), is a document produced and approved by the L-DC MPO. The MTP sets regional transportation policies and it articulates goals and objectives for the creation of a multi-modal transportation system that complements land use plans, economic development plans, environmental plans, parks and open space plans, and other comprehensive plan elements for the region. The MTP assists state and local government agencies in improving the quality of life for area residents by developing a safe and efficient transportation system. The library of L-DC MPO documents, including the MTP, along with a description of the MPO process can be found on the web at <http://www.lawrenceks.org/pds/MPO>.

In addition to the regional scale planning policies found in the MTP which show major transportation corridors and services in a systematic way, there are smaller scale planning and design issues that are also important to the safe and efficient development of a multi-modal transportation system. Although many of these detailed items are more traffic engineering concerns than planning level issues, it is important to note that some items that need to be included in the transportation element of a comprehensive plan are not included in the MTP. However, the MTP does reference the need for corridor and access management and other traffic engineering items designed to protect the operational integrity of the major roads in the region. This is important to support system planning for the regional multi-modal transportation system that is described in the MTP. For this reason, the state and local policies that address traffic engineering and transportation planning need to be used along with this chapter and the MTP in the review of proposed developments and infrastructure improvements. Local development codes should be supportive of the transportation planning policies set forth in this chapter and in the MTP.

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- Goal 1: Support the Economic Vitality of the Region  
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*Advance policies that promote roadway connectivity and expand multimodal services.*
- Goal 3: Promote Efficient System Management and Operation  
*Create policies that promote transportation system management, efficient operation, multimodal transportation, and access management standards.*
- Goal 4: Protect the Environment and Promote Energy Conservation  
*Preserve the environment by adopting criteria that promote smart growth patterns to help sustain healthy air quality levels and minimize land use conflicts.*
- Goal 5: Emphasize Transportation System Safety  
*Develop criteria that focus on the safety aspect of projects and require that the safety element of projects be addressed properly before approval is considered.*
- Goal 6: Increase Transportation System Security  
*Increase the ability of the transportation system to support homeland security and to safeguard the personal security of all motorized and non-motorized system users.*
- Goal 7: Coordinate Land Use and Transportation  
*Ensure that land use planning and transportation planning is coordinated.*
- Goal 8: Pedestrian and Bicycle Transportation System

ORDINANCE NO. 8590  
RESOLUTION NO. \_\_\_\_\_

JOINT ORDINANCE OF THE CITY OF LAWRENCE, KANSAS, AND RESOLUTION OF  
THE BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS  
AMENDING THE COMPREHENSIVE LAND USE PLAN "HORIZON 2020" BY  
AMENDING CHAPTER 8 – TRANSPORTATION.

WHEREAS, pursuant to K.S.A. 12-747, a comprehensive plan or part thereof shall constitute the basis or guide for public action to insure a coordinated and harmonious development or redevelopment which will best promote the health, safety, morals, order, convenience, prosperity and general welfare as well as wise and efficient expenditure of public funds; and

WHEREAS, the City Commission of Lawrence, Kansas and the Board of County Commissioners of Douglas County, Kansas has adopted a comprehensive land use plan labeled "Horizon 2020"; and

WHEREAS, after due and lawful notice and hearing the Lawrence-Douglas County Metropolitan Planning Commission on September 20, 2010, by Resolution No. PCR-6-2-10, recommended amendments to "Chapter 8 – Transportation"; and

WHEREAS, a certified copy of the Chapter 8– Transportation amendments contained in planning staff report CPA-3-1-10 adopted by the Planning Commission in Resolution No. PCR-6-2-10 on September 20, 2010 together with the written summaries of the public hearings thereon held by the Lawrence-Douglas County Metropolitan Planning Commission on September 20, 2010 has been submitted to the Governing Bodies.

NOW, THEREFORE, BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF LAWRENCE, KANSAS; AND BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS:

Section 1. The above recitals are incorporated by reference as if fully set forth herein and shall be as effective as if repeated verbatim.

Section 2. The Governing Bodies of the City of Lawrence, Kansas, and Douglas County, Kansas, hereby find that the provisions of K.S.A. 12-743 and K.S.A. 12-747 concerning the amendment of comprehensive plans has been fully complied with in consideration and adoption of and amendment to "Horizon 2020".

Section 3. Pursuant to K.S.A. 12-747, the Governing Bodies of Douglas County, Kansas and the City of Lawrence, Kansas do hereby amend "Horizon 2020" by approving the recommendation of the Planning Commission, adopting amendments to Chapter 8 – Transportation, contained in Resolution No. PCR-6-2-10 and adopted by the Planning Commission on September 20, 2010.

Section 4. Chapter 8 – Transportation in "Horizon 2020" is hereby amended to read as follows:

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**CHAPTER EIGHT - TRANSPORTATION**

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**Metropolitan Transportation Plan**

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**Summary**

This chapter of the Lawrence-Douglas County Comprehensive Plan establishes the current version of the MTP as the transportation element of the Comprehensive Plan for the City of Lawrence and Douglas County. The MTP is the transportation policy guide for comprehensive planning activities to be used in the local and regional policy decision-making process.

Section 5. Severability. If any section, clause, sentence, or phrase of this joint ordinance or resolution is found to be unconstitutional or is otherwise held invalid by any court of competent jurisdiction, it shall not affect the validity of any remaining parts of this joint ordinance and resolution.

Section 6. This Joint Ordinance and Resolution shall be in full force and effect upon its adoption by the Governing Bodies of the City of Lawrence and Douglas County, Kansas and publication as provided by law.

Passed by the Governing Body of the City of Lawrence this \_\_\_\_ day of December, 2010.

APPROVED:

\_\_\_\_\_  
Michael Amyx, Mayor.

ATTEST:

\_\_\_\_\_  
Jonathan M. Douglass, City Clerk

APPROVED AS TO FORM AND LEGALITY:

\_\_\_\_\_  
Toni Ramirez Wheeler, Director of Legal Services

Adopted by the Board of County Commissioners of Douglas County, Kansas, this \_\_\_\_ day of \_\_\_\_\_,  
20\_\_\_\_.

BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS

\_\_\_\_\_  
Nancy Thellman  
Chair

\_\_\_\_\_  
Mike Gaughan  
Commissioner

\_\_\_\_\_  
Jim Flory  
Commissioner

ATTEST:

\_\_\_\_\_  
Jameson D. Shew, County Clerk