

# BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS

## AMENDED AGENDA

### FEBRUARY 8, 2012

4:00 p.m.  
-Convene

### CONSENT AGENDA

- (1) (a) Consider approval of Commission Orders; and  
(b) Consider of a resolution establishing a 40-mph speed limit, N 1500 Road from E 1625 Road to E 1750 Road (Noria Road) (Keith Browning)

### REGULAR AGENDA

- (2) Consider sending a letter to Jefferson County Board of Commissioners requesting Jefferson County share road user fees generated by a proposed san dredging facility on the north side of the Route 1029 bridge over the Kansas River. (Keith Browning)
- (3) Green Games overview and update (Caitlin Stene)-No backup
- (4) Work Session to discuss preliminary projects for 2013 Budget (Craig Weinaug)
- (5) Consider approval of 2012 CIP (Sarah Plinsky)
- (6) Consider approval of authority to award contract, commitment of County funds for Project No. 23 C-4123-01, the replacement of the Route 1057 bridge over the Wakarusa River (Keith Browning)
- (7) Other Business
  - (a) Consider approval of Accounts Payable (if necessary)
  - (b) Appointments:  
**Douglas County Food Policy Council**
  - (c) Public Comment
  - (d) Miscellaneous
- (8) Adjourn

### WEDNESDAY, FEBRUARY 15, 2012

No 4:00 p.m. meeting

6:35 p.m.

Consent: Emergency Vehicle Permits (Sheriff's Office)

Consider proposal from Tenants to Homeowners for use of land located next United Way Center (Rebecca Buford, TTH Executive Director)

### WEDNESDAY, FEBRUARY 22, 2012

4:10 pm.

-Kansas Regional Mutual Aid System training (Teri Smith)

(Ida Kirmse, State & Local Emergency Management Consultants will provide an overview to acquaint local elected and appointed officials with the concepts and tools contained in the newly-developed Kansas Regional Integrated Coordination Plan (KRICP) and the associated Kansas Regional Mutual Aid System (KARMAS). This orientation allows **senior officials** to ask questions and become familiar with this exciting new system, developed under a Homeland Security grant for voluntary use by any agency or jurisdiction within the Northeast and South Central HS Regions.)

### WEDNESDAY, APRIL 18, 2012 - 4:00 p.m. Only

**WEDNESDAY, JULY 11, 2012** 4:00 p.m. – Cancelled; 6:35 p.m. – Tentatively Cancelled

**Note:** *The Douglas County Commission meets regularly on Wednesdays at 4:00 P.M. for administrative items and 6:35 P.M. for public items at the Douglas County Courthouse. Specific regular meeting dates that are not listed above have not been cancelled unless specifically noted on this schedule.*

## MEMORANDUM

To : Board of County Commissioners

From : Keith A. Browning, P.E., Director of Public Works/County Engineer

Date : February 2, 2012

Re : Consent Agenda approval of resolution establishing 40-mph speed limit  
N 1500 Road from E 1625 Road to E 1750 Road (Noria Road)

Several years ago Wakarusa Township installed 40-mph speed limit signs on N 1500 Road between E 1625 Road and E 1750 Road (Noria Road). It recently came to our attention no resolution exists which establishes the 40-mph speed limit.

A 40-mph speed limit is appropriate for this section of N 1500 Road. There is an existing 40-mph speed limit resolution, and signs are installed, for N 1500 Road from Noria Road east to Route 1061.

Action Required: Consent Agenda approval of the attached resolution establishing a 40-mph speed limit on N 1500 Road from E 1625 Road to E 1750 Road (Noria Road).

RESOLUTION NO. \_\_\_\_\_

A RESOLUTION ESTABLISHING A 40 MILES PER HOUR  
MAXIMUM SPEED LIMIT ON A PORTION OF N 1500 ROAD IN  
WAKARUSA TOWNSHIP

WHEREAS, pursuant to K.S.A. 8-1560, local authorities may determine and declare a reasonable and safe maximum speed limit for roads under their jurisdiction; and

WHEREAS, on the basis of an engineering and traffic investigation performed by the Douglas County Public Works Department the maximum speed limit for the following described county road or highway, to-wit:

a portion of N 1500 Road, from the intersection with E 1625 Road to the intersection with E 1750 Road the centerline of which is more particularly described as follows:

beginning at the Northwest Corner of Section 4, Township 13 South, Range 20 East of the 6<sup>th</sup> P.M., thence east along section lines a distance of approximately 1,316 feet and to the point of beginning, thence easterly along the centerline of N 1500 Road a distance of approximately 6,646 feet to the intersection of N 1500 Road and E 1750 Road, and terminating at said point

as set by K.S.A. 8-1558, is greater than is reasonable or safe under the conditions found to exist on the above described road under the jurisdiction of this Board.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS that a speed limit of 40 miles per hour is hereby determined and declared to be a reasonable and safe speed limit for the above described road.

This speed limit shall become effective when appropriate signs giving notice thereof are erected upon the road above described.

ADOPTED this \_\_\_\_\_ day of \_\_\_\_\_, 2012.

BOARD OF COUNTY COMMISSIONERS  
OF DOUGLAS COUNTY, KANSAS

\_\_\_\_\_  
Mike Gaughan, Chair

ATTEST:

\_\_\_\_\_  
Nancy Thellman, Member

\_\_\_\_\_  
County Clerk

\_\_\_\_\_  
Jim Flory, Member

## MEMORANDUM

To : Board of County Commissioners

From : Keith A. Browning, P.E., Director of Public Works/County Engineer

Date : February 3, 2012

Re : Jefferson County CUP for Midwest Concrete Materials sand dredging facility  
Consider letter to Jefferson County BoCC requesting to share road user fees

The Jefferson County Board of Commissioners has approved a Conditional Use Permit for a sand dredging facility on the north side of the Kansas River just northeast of the bridge carrying Route 1029 over the Kansas River. The Traffic Impact Study (TIS) for the facility states that 70% of projected truck traffic hauling from the facility will be southbound traffic utilizing the Kansas River bridge and Douglas County Route 1029 with the remaining 30% utilizing Jefferson County roads to the north of the facility. The applicant has stated that the truck traffic directional split may be closer to 90%/10% in Douglas/Jefferson counties. One of the CUP conditions is Midwest Concrete Materials would pay a 2% user fee to Jefferson County to defray additional road maintenance costs due to increased truck traffic.

The Jefferson County Road Department and the Jefferson County Planning Commission both recommended sharing proceeds from the 2% user fee with Douglas County. The recommendation was to initially share the proceeds according to the projected north/south directional split stated in the TIS, and then adjust the percentages to reflect actual truck counts. The Board of County Commissioners decided not to share any of the proceeds with Douglas County.

It seems only fair that these fees are shared according to the facility's impact on each county's road system. Attached is a draft letter from the Douglas County BOCC to the Jefferson County BOCC asking them to reconsider keeping all user fee proceeds.

Action Required: Consider sending a letter to Jefferson County Board of Commissioners requesting Jefferson County share road user fees generated by a proposed sand dredging facility on the north side of the Route 1029 bridge over the Kansas River.

February 3, 2012

Jefferson County Board of Commissioners  
Jefferson County Courthouse  
Oskaloosa, KS

Re: Conditional Use Permit 2011/03  
Midwest Concrete Materials sand dredging facility  
Road maintenance fees

Dear Commissioners:

Your board recently approved the referenced Conditional Use Permit (CUP) for a sand dredging facility on the north side of the Kansas River immediately northeast of the bridge carrying Douglas County Route 1029 and Jefferson County's Lecompton Road over the Kansas River. As a condition of approval, an agreement is to be executed between Midwest Concrete Materials (MCM) and Jefferson County providing for a 2% user fee to defray the ongoing road maintenance costs as a result of increased truck traffic.

The traffic impact study (TIS) for the proposed facility states 70% of the loaded trucks exiting the facility will travel south to Douglas County Route 1029 and 30% of the truck traffic will utilize Jefferson County roads to the north of the facility. The applicant indicated this is a conservative estimate for Jefferson County truck traffic, and the directional split may be closer to 90%/10% for Douglas/Jefferson counties.

Both the Jefferson County Road Department and the Jefferson County Planning Commission recommended sharing user fee proceeds with Douglas County in accordance with the projected truck traffic directional split to defray the resulting increased road maintenance costs. It is our understanding you decided to keep all user fee proceeds.

The Douglas County board requests you reconsider, in a spirit of fairness and cooperation, the decision to keep all user fees. We would be glad to meet with you in a joint setting to discuss the issue.

Sincerely,

Mike Gaughan, Chair  
Douglas County Board of Commissioners

	2012 Budget	2012 Estimated Budget	2013 Budget	Adj	Notes	2013 Budget - 2012 Budget
<b>General</b>						
Formula Cells						
Fund Balance - Jan 1	(1,631,170)	(1,631,170)	(1,437,554)			(193,616)
AdValorem Tax	(25,421,648)	(25,675,864)	(25,718,643)		2012 Est Budget is 1% over 2012 Budget	296,995
County Sales Tax	(5,400,000)	(5,496,475)	(5,606,405)	2.00%		206,405
Mortgage Registration Fees	(1,450,000)	(1,450,000)	(1,450,000)	0.00%		0
Vehicle Tax	(2,293,019)	(2,293,019)	(2,293,019)	0.00%		0
Delinquent & Other Tax	(325,958)	(325,958)	(325,958)	0.00%		0
Fees & Miscellaneous	(1,744,320)	(1,744,320)	(1,744,320)	0.00%		0
Interest	(208,000)	(208,000)	(208,000)	0.00%		0
<b>Total Revenues</b>	<b>(38,474,115)</b>	<b>(38,824,806)</b>	<b>(38,783,898)</b>			<b>309,783</b>
Personnel	14,633,062	14,633,062	14,779,393			146,331
Overtime	790,250	790,250	790,250			0
Temporary Hire	86,800	86,800	86,800			0
Incentive, Max Vacation, Holiday	112,300	112,300	112,300			0
1% Cola	142,755	146,331	147,794		1% Cola	5,039
<b>Total Personnel Costs</b>	<b>15,765,167</b>	<b>15,768,743</b>	<b>15,916,537</b>			<b>151,370</b>
Contractual	5,575,991	5,575,991	5,579,070		2% increase except elections	3,079
Commodities	2,131,425	2,131,425	2,125,462		2% increase except elections	(5,963)
Capital Outlay	642,861	642,861	642,861			0
Miscellaneous	182,600	182,600	182,600			0
Agencies	4,722,590	4,722,590	4,722,590		includes Fair agencies	0
Agency Health Insurance	1,443,856	1,443,856	1,516,049	5.00%		72,193
Economic Development Initiatives	350,000	350,000	350,000			0
Economic Development Projects	66,540	66,540	66,540		Critiech Payment	0
Ks Bioscience Spec Building	75,000	75,000	75,000		Annual pymt for 10 years	0
Dg Co/Lawrence Bioscience	200,000	200,000	200,000			0
Heritage Conservation Projects	350,000	350,000	350,000			0
Lawrence DgCo Planning	190,102	190,102	190,102			0
Health Facility Bldg Maintenance	190,366	190,366	190,366			0
Community Corrections Surveillance	60,485	60,485	60,485			0
Transfer to CIP	4,000,000	4,000,000	4,000,000			0
Transfer to Sales Tax	2,037,576	2,037,576	2,007,012		Follows schedule for debt payments	(30,564)
Transfer to Equipment Reserve	352,013	352,013	352,013			0
Transfer to Employee Benefit	438,690	438,690	460,625	5.00%	5% increase over 2012 Est Budget	21,935
Transfer to CIP Sales Tax	223,734	271,921	335,513			111,779
Reimbursement from City Lawrence	(906,221)	(913,507)	(922,925)			(16,704)
NonAppropriated	381,340	(750,000)	383,999		1% of budget for all funds	2,659
<b>Total Expenditures</b>	<b>38,474,115</b>	<b>37,387,252</b>	<b>38,783,898</b>			<b>309,783</b>
	0	(1,437,554)	0			

	2012 Budget	2012 Estimated Budget	2013 Budget	Adj	Notes	2013 Budget - 2012 Budget
<b>Road &amp; Bridge</b>						
Fund Balance - Jan 1	(479,093)	(540,000)	(441,825)			(37,268)
AdValorem Tax	(3,091,836)	(3,122,754)	(3,300,131)			208,295
Spec City Co Highway-Gas Tax	(1,817,000)	(1,817,000)	(1,780,660)	-2.00%		(36,340)
Vehicle Tax	(246,130)	(246,130)	(246,130)	0.00%		0
Delinquent & Other Tax	(45,052)	(45,052)	(45,052)	0.00%		0
Fees & Miscellaneous	(28,200)	(28,200)	(28,200)	0.00%		0
Hesper Reimbursement	(11,658)	(11,658)	(11,658)	0.00%		0
<b>Total Revenues</b>	<b>(5,718,969)</b>	<b>(5,810,794)</b>	<b>(5,853,656)</b>			<b>134,687</b>
Personnel	2,129,628	2,129,628	2,150,924			21,296
Overtime	60,000	60,000	60,000			0
Temporary Hire	50,000	50,000	50,000			0
On-Call, Holiday, Uniform Allowance	32,982	32,982	32,982			0
1% COLA	21,296	21,296	21,509			213
Overlay Contracts	1,120,000	1,120,000	1,142,400	2.00%		22,400
Highway Stripping Contracts	148,533	148,533	151,504	2.00%		2,971
Contractual	235,667	235,667	240,380	2.00%		4,713
Road Rock	226,900	226,900	231,438	2.00%		4,538
BM-2	500,000	500,000	510,000	2.00%		10,000
Commodities	529,963	529,963	540,562	2.00%		10,599
Capital Outlay	64,000	64,000	64,000			0
Transfer to Equipment Reserve	600,000	600,000	600,000			0
NonAppropriated	0	(350,000)	57,957			57,957
<b>Total Expenditures</b>	<b>5,718,969</b>	<b>5,368,969</b>	<b>5,853,656</b>			<b>134,687</b>
	0	(441,825)	0			
<b>Employee Benefits</b>						
Fund Balance - Jan 1	(152,389)	(170,000)	(88,929)			(63,460)
AdValorem Tax	(7,131,797)	(7,203,115)	(7,622,846)			491,049
Transfer from General/sales tax	(438,690)	(438,690)	(460,625)	5.00%		21,935
Vehicle Tax	(666,178)	(666,178)	(666,178)	0.00%		0
Delinquent & Other Tax	(81,141)	(81,141)	(81,141)	0.00%		0
Reimbursements	(227,768)	(227,768)	(227,768)	0.00%		0
<b>Total Revenues</b>	<b>(8,697,963)</b>	<b>(8,786,892)</b>	<b>(9,147,487)</b>			<b>449,524</b>
OASDI	1,530,000	1,530,000	1,575,900	3.00%		45,900
Health Insurance	4,703,189	4,703,189	4,938,348	5.00%		235,159
KPERS	1,096,925	1,096,925	1,129,833	3.00%		32,908
Unemployment Insurance	94,413	94,413	95,357	1.00%		944
KP&F	1,017,436	1,017,436	1,047,959	3.00%		30,523
Professional Services	5,000	5,000	6,000			1,000
Bank Fees & Charges	1,000	1,000	1,020	2.00%		20
Transfer to Risk Management	250,000	250,000	262,500	5.00%		12,500
NonAppropriated	0	0	90,569			90,569
<b>Total Expenditures</b>	<b>8,697,963</b>	<b>8,697,963</b>	<b>9,147,487</b>			<b>449,524</b>
	0	(88,929)	0			



	2012 Budget	2012 Estimated Budget	2013 Budget	Adj	Notes	2013 Budget - 2012 Budget
<b>Special Liability</b>						
Fund Balance - Jan 1	(122,030)	(170,000)	(179,201)			57,171
AdValorem Tax	(123,086)	(124,317)	(113,865)			(9,221)
Vehicle Tax	(4,484)	(4,484)	(4,484)	0.00%		0
Delinquent & Other Tax	(400)	(400)	(400)	0.00%		0
						0
<b>Total Revenues</b>	<b>(250,000)</b>	<b>(299,201)</b>	<b>(297,950)</b>			<b>47,950</b>
Vehicle Equipment Repairs	30,000	30,000	30,000			0
Professional Services	135,000	5,000	180,000			45,000
Transfer to Risk Management	75,000	75,000	75,000			0
Miscellaneous	10,000	10,000	10,000			0
NonAppropriated	0	0	2,950			2,950
<b>Total Expenditures</b>	<b>250,000</b>	<b>120,000</b>	<b>297,950</b>			<b>47,950</b>
	0	(179,201)	0			
<b>Special Building</b>						
Fund Balance - Jan 1	(103,377)	(203,000)	(219,915)			116,538
AdValorem Tax	(134,160)	(135,502)	(137,522)			3,362
Vehicle Tax	(28,507)	(28,507)	(28,507)	0.00%		0
Delinquent & Other Tax	(2,906)	(2,906)	(2,906)	0.00%		0
						0
<b>Total Revenues</b>	<b>(268,950)</b>	<b>(369,915)</b>	<b>(388,850)</b>			<b>119,900</b>
Professional Services	268,950	150,000	385,000			116,050
Miscellaneous	0	0	0			0
NonAppropriated	0	0	3,850			3,850
<b>Total Expenditures</b>	<b>268,950</b>	<b>150,000</b>	<b>388,850</b>			<b>119,900</b>
	0	(219,915)	0			

	2012 Budget	2012 Estimated Budget	2013 Budget	Adj	Notes	2013 Budget - 2012 Budget
<b>Youth Services</b>						
Fund Balance - Jan 1	0	(153,000)	(172,457)			172,457
AdValorem Tax	(1,397,685)	(1,411,662)	(1,232,309)			(165,376)
State Reimbursements	(77,520)	(83,000)	(91,300)	10.00%		13,780
Other County Reimbursements	(65,000)	(65,000)	(71,500)	10.00%		6,500
Vehicle Tax	(112,161)	(112,161)	(112,161)	0.00%		0
Delinquent & Other Tax	(15,024)	(15,024)	(15,024)	0.00%		0
Interest	(2,600)	(2,600)	(2,600)	0.00%		0
<b>Total Revenues</b>	<b>(1,669,990)</b>	<b>(1,842,447)</b>	<b>(1,697,351)</b>			<b>27,361</b>
Personnel	1,365,129	1,365,129	1,378,780			13,651
Overtime	10,500	10,500	10,500			0
On-Call, Holiday, Uniform Allowance	49,131	49,131	49,131			0
1% COLA	13,651	13,651	13,788			137
Contractual	126,925	126,925	129,464			2,539
Commodities	87,800	87,800	89,556			1,756
Capital Outlay	1,500	1,500	1,500			0
Miscellaneous	5,704	5,704	3,000			(2,704)
Debt Payment	9,650	9,650	4,827		2013 is final payment	(4,823)
NonAppropriated	0	0	16,805			16,805
<b>Total Expenditures</b>	<b>1,669,990</b>	<b>1,669,990</b>	<b>1,697,351</b>			<b>27,361</b>
	0	(172,457)	0			
<b>Bond &amp; Interest</b>						
Fund Balance - Jan 1	(406,089)	(453,896)	(400,302)			(5,787)
AdValorem Tax	0	0	0			0
Special Assessments	(417,278)	(417,278)	(417,278)			0
Delinquent Tax	(4,260)	(4,260)	(4,260)			0
<b>Total Revenues</b>	<b>(827,627)</b>	<b>(875,434)</b>	<b>(821,840)</b>			<b>(5,787)</b>
Bond Principal	296,000	296,000	307,000			11,000
Bond Interest	149,132	149,132	138,860			(10,272)
Bond Process Fees	30,000	30,000	30,000			0
Cash Basis Reserve	352,495	0	345,980			(6,515)
<b>Total Expenditures</b>	<b>827,627</b>	<b>475,132</b>	<b>821,840</b>			<b>(5,787)</b>
Total	0	(400,302)	0			

2012 Budget	2012 Estimated Budget	2013 Budget	Adj	Notes	2013 Budget - 2012 Budget
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<b>Ambulance</b>					
Fund Balance - Jan 1	(262,717)	(262,000)	0		(262,717)
AdValorem Tax	(2,290,396)	(2,313,300)	(2,959,801)		669,405
Ambulance Fees	(1,693,000)	(1,773,000)	(1,684,350)	-5.00%	(8,650)
Vehicle Tax	(175,810)	(175,810)	(175,810)	0.00%	0
Delinquent & Other Tax	(20,037)	(20,037)	(20,037)	0.00%	0
<b>Total Revenues</b>	<b>(4,441,960)</b>	<b>(4,544,147)</b>	<b>(4,839,998)</b>		<b>398,038</b>

Medical Doctor	18,000	18,000	18,000		0
Contractual	218,477	218,477	222,847	2.00%	4,370
Commodities	103,300	103,300	103,300		0
Capital Outlay	61,600	61,600	61,600		0
City of Lawrence EMS Service	3,991,583	3,991,583	4,111,330	3.00%	119,747
Miscellaneous	49,000	0	0		(49,000)
Transfer to Equipment Reserve	0	151,187	275,000		275,000
NonAppropriated	0	0	47,921		47,921
<b>Total Expenditures</b>	<b>4,441,960</b>	<b>4,544,147</b>	<b>4,839,998</b>		<b>398,038</b>

Total 0 0 0

NonAppropriated	1.00%
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Delinquency Percent	3.00%	2.00%	
Total all Funds for AdValorem Tax	\$ 39,590,608	\$ 39,986,514	\$ 41,085,117
Delinquency	\$ 1,187,718	\$ 821,702	
<b>AdValorem Tax with Delinquency</b>	<b>\$ 40,778,326</b>	<b>\$ 1,128,493</b>	<b>\$ 41,906,819</b>

2011 Levy	Increase	2012 Estimated Levy
35.773	2.164	37.937

1.145 is due to assessed value going down \$ 1,264,809

1.019 is due to increase in costs - % adjustments \$ 1,125,625  
\$ 2,390,434

Assessed Values	11/1/2012		Less	Estimated 11/1/2013
Real Estate	1,019,283,327	3.00%		988,704,827
Personal Property	38,366,374	8.00%		35,297,064
State Assessed	82,280,194	2.00%		80,634,590
<b>Total</b>	<b>1,139,929,895</b>	<b>(35,293,414)</b>		<b>1,104,636,481</b>

-3.10%

1,139,929.895 35,293.414 1,104,636.481

\$42,050,669 divided by 1,139,929.895=	36.763
36.889 minus 35.773=	1.116

35.773

1.032

36.918

1.145 Mill increase due to drop in assessed value  
\$ 1,304,919 Tax dollars lost due to drop in assessed value

36.916 Mill levy with same budget as 2012 - using estimated assessed value  
1.143 increase over 2011 levy

2013 Budget Increases	
1% COLA	183,091
Contractual	32,352
Commodities	20,930
Capital Outlay	0
OASDI	45,900
Health Insurance	307,352
KPERS	32,908
KPF	30,523
City of Lawrence EMS Service	119,747
<b>Total</b>	<b>772,804</b>

Total Budget all Funds	60,349,574	58,413,453	61,831,030
			1,481,456

**General Fund**

	2012 Budget	2012 Estimated Budget	2013 Budget	Diff 2013 Budget to 2012 Budget	Assumptions
Administration	253,377	255,911	258,470		
Administrative Services	879,366	882,650	896,986	17,620	1% Cola for 2012 estimated budget and 2013 budget
1% Cola	142,755	0	0		2% increase in contractual and commodities
Agencies	4,701,690	4,701,690	4,701,690	0	0% increase in Agency funding
Agency Health Insurance	1,443,856	1,443,856	1,516,049	72,193	5% increase in health insurance cost
Appraiser	576,655	581,937	587,666	11,011	0% increase in capital outlay and transfers
CIP Transfer	4,000,000	4,000,000	4,000,000	0	
Commissioner	357,867	358,919	363,487	5,620	
Community Service Worker	24,255	24,490	24,742	487	
Coroner	161,700	161,700	164,934	3,234	
County Clerk	323,020	326,166	329,482	6,462	
Countywide	870,062	870,207	887,315	17,253	
Court Operating	992,478	994,518	1,011,842	19,364	
Court Trustee	407,778	411,701	415,765	7,987	
District Attorney	1,535,804	1,549,852	1,565,931	30,127	
Election	383,253	384,399	227,381	(155,872)	
Emergency Communication	424,673	428,249	432,433	7,761	
Emergency Management	171,805	172,788	174,474	2,669	
Fairgrounds	142,729	143,473	145,051	2,322	
First Responders	57,500	57,520	58,650	1,150	
Fleet Operations	1,286,040	1,288,174	1,310,740	24,700	
GIS	159,473	161,002	162,678	3,205	
Information Technology	1,160,571	1,167,236	1,179,071	18,500	
Maintenance	477,441	480,185	486,560	9,119	
Noxious Weed	228,914	229,626	232,903	3,989	
Parks	185,964	186,734	188,760	2,796	
Register of Deeds	241,120	243,513	245,930	4,810	
Shared Cost & Transfers	4,312,921	4,361,108	4,416,711	103,790	
Sheriff	4,391,346	4,425,996	4,465,457	74,111	
Sheriff Clinton Lake Patrol	44,556	44,906	45,280	724	
Sheriff Inmate	64,000	64,000	65,114	1,114	
Sheriff Jail	5,824,666	5,862,798	5,936,318	111,652	
Sheriff Reentry	156,571	157,935	159,716	3,145	
Sheriff Underwater	14,500	14,500	14,650	150	
Sustainability Management	67,989	68,654	69,355	1,366	
Treasurer	252,386	254,397	257,374	4,988	
Utility Building Maint	35,000	35,000	35,700	700	
Utility Electric Gas Water	886,647	886,647	904,380	17,733	
Utility Telephone	147,790	147,790	150,606	2,816	
Zoning	304,258	307,029	310,251	5,993	
Less 2% of adopted budget		(750,000)		0	
	<b>38,092,775</b>	<b>37,387,253</b>	<b>38,399,900</b>	307,125	
NonAppropriated	381,340	0	383,999	2,659	1% of budget

## Budget Expenditures by Trends

	2012 Budget	2012 Estimated Budget	2013 Budget	
Community Services	6,485,541	6,486,285	6,560,056	10.71%
Economic Dev/Heritage	1,272,592	1,272,592	1,272,592	2.08%
Court	2,936,060	2,956,070	2,993,538	4.89%
Debt	2,865,203	2,512,708	2,828,852	4.62%
Election	383,253	384,399	227,381	0.37%
Employee Benefits	9,136,653	9,136,653	9,517,542	15.54%
General Government	7,692,089	7,501,740	7,839,041	12.80%
Infrastructure	4,268,950	4,150,000	4,385,000	7.16%
Public Safety	17,508,006	17,690,221	18,074,875	29.52%
Public Works	7,419,887	7,423,502	7,528,102	12.30%
<b>Total</b>	<b>59,968,234</b>	<b>59,514,170</b>	<b>61,226,979</b>	
Non-Appropriated	381,340	(1,100,000)	604,051	
	60,349,574	58,414,170	61,831,030	

### History of Douglas County Assessed Values

Totals do not include TIF values

	Real Estate				Personal Property				State Assessed	Grand Total	% to prior year
	Commercial	Residential	Other-Vacant Lots, Ag Use, other	Total Real Estate	Commercial	Mobile Homes	Other-Boats, Oil & Gas, Vehicles	Total Personal Property			
Estimated 2012	259,744,277	710,985,163	26,564,655	<b>997,294,095</b>	23,250,305	2,393,193	9,653,566	<b>35,297,064</b>	<b>80,634,590</b>	<b>1,113,225,749</b>	-2.34%
Less	0%	-3%	0%		-8%	-8%	-8%		-2%		
2011	259,744,277	732,974,395	26,564,655	<b>1,019,283,327</b>	25,272,071	2,601,297	10,493,006	<b>38,366,374</b>	<b>82,280,194</b>	<b>1,139,929,895</b>	1.22%
2010	254,288,436	724,172,276	32,382,665	<b>1,010,843,377</b>	30,005,064	2,627,330	8,521,371	<b>41,153,765</b>	<b>74,220,891</b>	<b>1,126,218,033</b>	0.40%
2009	256,273,060	718,798,150	32,992,570	<b>1,008,063,780</b>	34,870,985	2,704,345	7,864,245	<b>45,439,575</b>	<b>68,214,030</b>	<b>1,121,717,385</b>	-1.29%
2008	252,846,250	722,866,025	35,229,200	<b>1,010,941,475</b>	40,249,945	2,837,040	8,362,775	<b>51,449,760</b>	<b>73,978,483</b>	<b>1,136,369,718</b>	0.28%
2007	243,734,080	707,087,920	36,527,410	<b>987,349,410</b>	52,895,750	2,797,385	7,584,670	<b>63,277,805</b>	<b>82,595,194</b>	<b>1,133,222,409</b>	

MEMO TO: Board of County Commissioners

FROM: Keith Browning, Director of Public Works  
Sarah Plinsky, Assistant County Administrator

SUBJECT: 2012 Capital Improvement Plan

DATE: February 6, 2012

Attached is the 2012 - 2016 Capital Improvement Plan for Douglas County. The plan includes the specific approved facilities, road and bridge improvement projects for 2012. Updated project estimates and timelines have been prepared and are included in the plan. Project descriptions in green indicate a project new to the CIP for 2012.

The proposed 2012 CIP does not allocate the entire \$4.0 million that was budgeted for in 2012. The primary reason behind this is that two large road projects that are classified as "Safety/System Enhancements" are being delayed. Those projects are in blue on the Roads tab. Because of the size and nature of these two projects, staff does not feel it is prudent to proceed with allocating funds for these projects. We would like to leave the projects on the CIP because they are important for the County, but can be pushed out to reflect the overall County financial situation. There are already funds in reserve on one of the projects that could be used to make any interim repairs that might be needed because of the delay. This recommendation is a reflection of Commission concerns over budgetary issues in 2013. In previous years, the \$1.0 million that is not allocated, would have been allocated on projects planned for two and three years from now to begin saving for those future projects. We could retain the funds in the CIP for 2012 and use them to assist with projects in 2013 if that is the preference of the Commission.

Staff will be available at the meeting to review the 2012 CIP with Commissioners, as well as review projects that were completed in 2011. Please let me know if you have any questions or concerns.

**2012 CIP SUMMARY**

	2012 RESERVE	2012 BUDGET	TOTAL AVAILABLE
Facilities CIP	\$994,493	\$375,000	\$1,369,493
Road CIP	\$9,824,924	\$1,849,505	\$11,674,429
Bridge CIP	\$5,162,928	\$775,495	\$5,938,423
<b>Total CIP</b>	<b>\$15,982,345</b>	<b>\$3,000,000</b>	<b>\$18,982,345</b>
Amount Available to be alloca	\$0	\$1,000,000	

2013 BUDGET	2014 BUDGET	2015 BUDGET	2016 BUDGET
\$200,000	\$200,000	\$200,000	\$200,000
\$1,947,830	\$4,000,000	\$4,000,000	\$2,851,170
\$640,000	\$325,000	\$325,000	\$325,000
<b>\$2,787,830</b>	<b>\$4,525,000</b>	<b>\$4,525,000</b>	<b>\$3,376,170</b>

Funds in Reserve:	\$ 15,982,344.92
Fund 450 Beginning Fund Balance	
2012(approx.)	\$15,982,345
Non-Budget Revenue	
2012 Budget	\$4,000,000
<b>TOTAL AVAILABLE</b>	<b>\$19,982,345</b>

2011 NON-BUDGET REVENUE RECEIVED:	
<b>Interest</b>	<b>\$86,253</b>
Quarter 1	\$11,371.63
Quarter 2	\$27,084.46
Quarter 3	\$32,697.60
Quarter 4	\$15,099.74
<b>Misc. Reimbursements</b>	<b>\$154,362</b>
Lease	\$6,557.49
Reimbursements	\$147,805.00
<b>TOTAL NON-BUDGET REVEN</b>	<b>\$240,616</b>

	Percentages
	2012
Roads	61.50%
Bridges	31.28%
Miscellaneous	7.21%



**2012 FACILITIES PROJECTS**

Project	CIP Proj. #	Expense Begin Yr.	Constr. Yr.	Dg. Co. Cost	Balance Payable as of 1/1/12	Funds in Reserve	2012 Budget	TOTAL AVAILABLE	Projected 2013	Projected 2014	Projected 2015	Projected 2016
<i>YS Control Panel</i>	35	2011	2012	\$300,000	\$235,875	\$235,875		\$235,875				
<i>JLE Roof</i>	101	2012	2012	\$250,000		\$150,000	\$100,000	\$250,000				
<i>JLE Chiller</i>	102	2012	2012	\$200,000		\$125,000	\$75,000	\$200,000				
<i>CIP General Contingency</i>	1			\$200,000		\$483,618	\$200,000	\$683,618	\$200,000	\$200,000	\$200,000	\$200,000
<b>TOTALS</b>				\$950,000		\$994,493	\$375,000	\$1,369,493	\$200,000	\$200,000	\$200,000	\$200,000

### 2012 ROAD PROJECTS

Project	CIP Proj. #	Cost Sharing	Expense Begin Year	Constr. Yr.	Dg. Co. Cost	Balance Payable as of 1/1/12	Funds in Reserve	2012 BUDGET	Total Available	Projected 2013	Projected 2014	Projected 2015	Projected 2016	NOTES
Annual Contract Pavement Maintenance Projects	22				\$500,000	\$500,000		\$500,000	\$500,000	\$500,000	\$500,000	\$500,000	\$500,000	
Annual Rock Road Stabilization Program	2				\$60,000	\$60,000		\$60,000	\$60,000	\$60,000	\$60,000	\$60,000	\$60,000	New program; annual materials & equipment rental cost to stabilize 3 miles of rock roads @ \$20,000/mile
Road CIP Contingency (available to be allocated to a project)	93						\$500,000		\$500,000					
Rte 6 @ N1150/E550: reconstruct horizontal curve	48	HRRR	2010	2012	\$100,000	\$98,740	\$98,740		\$98,740					HRRR Funding approved
Rte 1055 from US 56 North to Route 12 (N 400 Rd)	59	Baldwin	2010	2012	\$1,700,000	\$1,426,116	\$1,276,116	\$423,884	\$1,700,000					Share cost 50/50 with Baldwin City
Rte 442 from E1 to E230	88		2011	2013	\$4,000,000	\$3,838,689	\$3,838,689	\$0	\$3,838,689					Reconstruct 24' road, 6' paved shoulders, 10" asphalt, new horizontal curves, reconstruct 75% of length.
Rte 458 from Bannings Corner to US-59	89		2012	2013	\$1,750,000	\$1,750,000	\$1,750,000		\$1,750,000					3" overlay, 6' paved shoulders, 8' ditches
Rte 442 from E2090 to K-10 thru Eudora	96		2012	2012	\$412,000			\$412,000	\$412,000					
Rte 1061 from N. 1200 to K-10	97		2012	2012	\$275,000			\$275,000	\$275,000					
US-56 hwy from E 1600 to Bulbup	98		2011	2013	\$87,000			\$87,000	\$87,000					
Rte 438 - Barry Plastics Improvements			2012	2012	\$350,000	\$350,000	\$258,379	\$91,621	\$350,000					
Rte 458 from Rt 1 to N1160	75		2012	2017	\$1,800,000	\$1,800,000	\$1,000,000		\$1,000,000	\$800,000				Major upgrade; reconstruct curves, add paved shoulders, culvert replacement; included in 5yr plan for fedl funds
Rte 1055/Rte 458 to Vinland [reconst. 700N curve, 8' paved shldrs, replace RCB bridges/culverts]	44		2013	2015	\$4,412,000	\$4,412,000	\$1,103,000	\$0	\$1,103,000		\$1,103,000	\$1,103,000	\$1,103,000	Major upgrade
Rte 1055 from Vinland to Rte 12	90		2013	2016	\$6,450,000	\$6,450,000	\$0	\$0	\$0	\$587,830	\$2,337,000	\$2,337,000	\$1,188,170	Adjust vertical alignment, 8' paved shldrs, replace bridges/culverts
<b>TOTALS</b>							<b>\$9,824,924</b>	<b>\$1,849,505</b>	<b>\$11,674,429</b>	<b>\$1,947,830</b>	<b>\$4,000,000</b>	<b>\$4,000,000</b>	<b>\$2,851,170</b>	

HRRR = High Risk Rural Roads

**2012 BRIDGE PROJECTS**

Project	PW Project #	CIP Proj. #	Expense Begin Year	Constr. Yr.	Dg. Co. Cost	Balance Payable as of	Funds in Reserve	2012 BUDGET	Total Available	Projected 2013	Projected 2014	Projected 2015	Projected 2016	NOTES
Annual Bridge Repair/Replacement		13			\$200,000			\$200,000	\$200,000	\$200,000	\$200,000	\$200,000	\$200,000	
Annual Pipe Culvert Liners		99			\$125,000			\$125,000	\$125,000	\$125,000	\$125,000	\$125,000	\$125,000	
Bridge 13.00-19.00: replacement	23 C-4123-01	52	2009	2012	\$800,000	\$624,505	\$624,505	\$175,495	\$800,000					On KDOT 5 year plan.
Bridge 00.67-09.00		9	2010	2012	\$110,000	\$100,000	\$100,000	\$10,000	\$110,000					Materials only, 3-sided structure plus crane, ROW, utilities
Bridge 17.00-01.67: replacement		58	2011	2012	\$120,000	\$118,300	\$118,300		\$118,300					Materials only, 3-sided structure plus crane, ROW, utilities
Bridge 17.00-01.58		100	2011	2012	\$70,000			\$70,000	\$70,000					
Bridge 11.00-12.40: replacement		56	2011	2012	\$150,000	\$148,300	\$148,300		\$148,300					
Bridge 09.64-10.00: replacement		53	2011	2013	\$631,200	\$631,200	\$631,200		\$631,200					
Bridge 09.58-09.00		26	2012	2014	\$230,000	\$230,000	\$230,000		\$230,000					
Bridge 10.00-16.38 (on Rte 458): replacement		55	2012	2014	\$1,750,000	\$1,750,000	\$1,750,000		\$1,750,000					
BNSF BR REPLACEMENT @ HASKELL - 10 23 KA-0685-01		94	2012	2012	\$31,000	\$31,000	\$31,000		\$31,000					
Bridge 07.83-17.50 superstructure		104	2012	2013	\$75,000	\$75,000		\$75,000	\$75,000					
Bridge 19.00-15.90		105	2012	2013	\$120,000	\$120,000		\$120,000	\$120,000					
Bridge 08.74-07.95		83	2013	2014	\$150,000	\$150,000	\$150,000		\$150,000					Deck replacement
Bridge 09.00-10.88		28	2013	2015	\$310,000	\$310,000	\$310,000		\$310,000					
Bridge 00.64-05.50		103	2013	2015	\$630,000	\$630,000	\$342,623		\$342,623	\$315,000				
Bridge 15.00-16.24		25	2013	2015	\$577,000	\$577,000	\$577,000		\$577,000					
Bridge 12.67-12.00		24	2014	2015	\$150,000	\$150,000	\$150,000		\$150,000					
Bridge 08.36-10.50		29	2014	2016	\$230,000	\$230,000								

Project	PW Project #	CIP Proj. #	Expense Begin Year	Constr. Yr.	Dg. Co. Cost	Balance Payable as of	Funds in Reserve	2012 BUDGET	Total Available	Projected 2013	Projected 2014	Projected 2015	Projected 2016	NOTES
Bridge 08.00-10.81		33	2015	2017	\$175,000	\$175,000								
Bridge 08.01-06.78		106	2015	2017	\$400,000	\$400,000								
<b>TOTALS</b>							\$5,162,928	\$775,495	\$5,938,423	\$640,000	\$325,000	\$325,000	\$325,000	

Projects completed in 2011

Project	CIP#
CIP General Contingency	1
Annual Rock Road Stabilization Program	2
Rte 438/Route 1029 to K-10 (western section): [significant reconstruction; 8' paved shldrs] Completed 2011 actually 2010	3
Rte. 438 (Kasold) Bridge over KTA: COMPLETE - waiting on KDOT bill Still waiting?	4
Culvert 09.50-07.00 Completed 2011	7
Bridge 00.67-09.00 scheduled 2012	9
Culvert 09.50-07.92 Completed 2011	10
Culvert 09.50-05.74 Completed 2011	12
Annual Bridge Repair/Replacement	13
Bridge 16.25-08.00 Completed 2011	14
Bridge 16.65-08.00 Completed 2011	15
Bridge 04.00-09.19 Completed 2011	16
Culvert 09.50-05.45 Completed 2011	17
Culvert 09.50-07.60 Completed 2011	19
Annual Contract Pavement Maintenance Projects	22
Culvert 10.08-04.23 Completed 2011	23
Bridge 12.67-12.00 CIP for 2012 - delay?	24
Bridge 15.00-16.24 CIP for 2015	25
Bridge 09.58-09.00 CIP for 2014	26
Bridge 09.00-10.88 CIP for 2015	28
Bridge 08.36-10.50 CIP for 2016	29
Bridge 08.00-10.81 CIP for 2017	33
YS Control Panel	35
Rte 1055/Rte 458 to Vinland [reconst. 700N curve, 8' paved shldrs, replace RCB bridges/culverts] CIP for 2015	44
Route 6 @ N1150/E550: reconstruct horizontal curve scheduled for 2012	48
Bridge 13.00-19.00: replacement scheduled for 2012	52
Bridge 09.64-10.00: replacement CIP for 2013	53
Bridge 15.89-04.50: replacement Completed 2011	54
Bridge 10.00-16.38 (on Rte 458): replacement CIP for 2014	55
Bridge 11.00-12.40: replacement scheduled for 2012	56
Bridge 17.00-01.67: replacement scheduled for 2012	58
Rte 1055 from US 56 North to Route 12 (N 400 Rd) scheduled for 2012	59
Courthouse Restoration	64
Fairgrounds CIP	65
31st Street Study Completed 2011	66
Rte 442 from Lawrence CIL to Wakarusa River bridge completed 2011	73
Rte 458 from Rt 1 to N1160 KDOT 5 year plan for 2017	75
Bridge 06.57-19.50 Completed 2011	76
Bridge 08.74-07.95 CIP for 2014	83
31st Street (N1300), west side of E1400 to east side of E1500 completed 2011	87
Rte 442 from E1 to E230 scheduled for 2013	88
Rte 458 from Bannings Corner to US-59 scheduled for 2012	89
Rte 1055 from Vinland to Rte 12 CIP for 2016	90
Culvert 01.26-00.00 completed 2011	91
Bridge 10.00-13.32 Completed 2011	92
Road Project Contingency	93
BNSF BR REPLACEMENT @ HASKELL - 10 23 KA-0685-01 scheduled for 2012	94
PW Building Land	95
Rte 442 from E2090 to K-10 thru Eudora new 2012	96
Rte 1061 from N. 1200 to K-10 new 2012	97
US-56 hwy from E. 1600 to Bulpup new 2012	98
Annual Pipe Culvert Liners new 2012	99
Bridge 17.00-01.58 new 2012	100
JLE Roof new 2012	101
JLE Chiller new 2012	102
Bridge 00.64-05.50	103
Bridge 07.83-17.50 superstructure	104
Bridge 19.00-15.90	105
Bridge 08.01-06.78	106

23050

## MEMORANDUM

To : Board of County Commissioners

From : Keith A. Browning, P.E., Director of Public Works/County Engineer

Date : February 7, 2012

Re : Approval of Authority to Award Contract, Commitment of County Funds  
Bridge Replacement Project No. 23 C-4123-01  
Route 1057 Bridge over the Wakarusa River  
DGCO Bridge No. 13.00N-19.00E

KDOT opened bids for the referenced project on January 18, 2012. The low bid was \$2,753,110.43 from Comanche Construction, Inc.

In order to go forward with the project, KDOT requires Douglas County to sign DOT Form 1309, Authority to Award Contract and Commitment of County Funds. By signing the form, the BOCC pledges local matching funds in the amount of \$563,000 will be remitted to KDOT by March 12, 2012.

Adequate funds are included in the CIP for this purpose.

Action Required: Approve DOT Form 1309, Authority to Award Contract, Commitment of County Funds for Project No. 23 C-4123-01, the replacement of the Route 1057 bridge over the Wakarusa River.

**AUTHORITY TO AWARD CONTRACT  
COMMITMENT OF COUNTY FUNDS**

February 2, 2012

2 Copies to County

Project Number: 23 C-4123-01

BRS-C412(301)

Douglas County

WHEREAS bids were received at Topeka, Kansas on 1/18/12 for the performance of work covered by plans on the above numbered project, and

WHEREAS the bidder and the low bid or bids on work covered by this project were:

CONTRACTOR	TYPE OF WORK	AMOUNT
COMANCHE CONSTRUCTION INC. & SUBSIDIARY  P O BOX 14158  SHAWNEE MISSION, KS 66285	Grading and Bridge	\$ 2,753,110.43

WHEREAS bids are considered satisfactory and have been recommended by the Secretary of Transportation of the State of Kansas, hereinafter referred to as the SECRETARY, for consideration and acceptance of the work on this project as covered by such bid or bids.

An estimated 20% of the combination of bid plus 10% for construction engineering and contingencies = \$ 563,000.00.

BE IT FURTHER RESOLVED that the County funds in the amount of \$563,000.00 which are required for the matching of State Funds are hereby pledged by the County to be remitted to the Chief of Fiscal Services of the Department of Transportation of the State of Kansas on or before 3/12/2012 for use by the SECRETARY in making payments for construction work and engineering on the above designated project with final cost being determined upon completion and audit of the project.

Adopted this \_\_\_\_ day of \_\_\_\_\_, \_\_\_\_\_, at \_\_\_\_\_, Kansas.

Recommended for Approval:

*Karl H. Browning*  
 County Engineer ~~Lead Supervisor~~

\_\_\_\_\_, Chairman

Attest:

\_\_\_\_\_, Member

(Seal)

\_\_\_\_\_, Member

\_\_\_\_\_  
 County Clerk

**INVOICE**

**\*Keep for your Records\***  
**Due On Or Before**

PRELIMINARY STATEMENT OF COST  
23 C-4123-01

RS-1374 Approximately 0.5 miles South

		<b>County's Share</b>
Actual Bid	\$2,753,110	
Water (for Grading)	\$3,850	
Subtotal	<u>\$2,756,960</u>	
Less Federal-aid Non-Participating Const. Costs	\$0	
Less Federal-aid Non-Participating CE. Costs	\$0	
Sub-Total Participating Const.	<u>\$2,756,960</u>	
LPA CE Contract	\$0	
KDOT CE Estimated	\$55,139	
Federal Participating Construction & CE	<u>\$2,812,100</u>	
Const. Federal Non-Participating		\$0
CE Federal Non-Participating		\$0
80% Federal Funds	\$2,249,680	
20% County Funds		\$562,420
County's Share		<u>\$562,420</u>
<b>Amount to Bill County (Rounded up)</b>		<b>\$563,000</b>
Total Project Cost	\$2,812,100	
Federal Funds	\$2,249,680	
County Share	\$562,420	
State of Kansas	\$0	
	<u><u>\$2,812,100</u></u>	



Dwight D. Eisenhower State Office Building  
700 S.W. Harrison Street  
Topeka, KS 66603-3745

Barbara W. Rankin, Acting Secretary  
Ronald J. Seitz, P.E., Chief



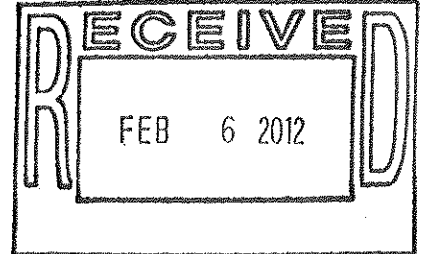
Phone: 785-296-3861  
Fax: 785-296-2079  
Hearing Impaired - 711  
publicinfo@ksdot.org  
http://www.ksdot.org

Sam Brownback, Governor

February 2, 2012

Project Number: 23 C-4123-01

Douglas County



Douglas County  
Keith Browning, P.E.-Dir. of Pub Wrks/Co Engineer  
1242 Massachusetts  
Lawrence, Kansas 66044

Dear Mr. Browning:

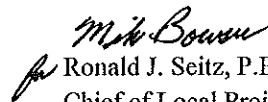
We are listing below the bidder and the low bid received at Topeka, Kansas on 1/18/12 for the above numbered project.

CONTRACTOR	TYPE OF WORK	AMOUNT
COMANCHE CONSTRUCTION INC. & SUBSIDIARY  P O BOX 14158 SHAWNEE MISSION, KS 66285	Grading and Bridge	\$ 2,753,110.43

This is considered satisfactory when compared with the engineer's estimate, and we believe that contracts should be awarded to the low bidder. If this bid is considered acceptable to the County, please sign the enclosed resolution and return it to this office. In order to guarantee the low bid, we must receive the expected resolution on or before 2/20/2012. Upon receipt of the signed resolution and approval by the Secretary of Transportation the contract will be awarded.

An estimated twenty percent (20%) of a combination of bid plus ten percent (10%) for construction engineering and contingencies will require County matching funds in the amount of \$563,000.00. The County remittance should be made on or before 3/12/2012.

Sincerely,

  
Ronald J. Seitz, P.E.  
Chief of Local Projects

RJS:SSC:mb

Enclosures

c: Board of County Commissioners, w/a  
Ms. Rhonda Seitz, Chief of Fiscal Services  
District Engineer