# BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS

# WEDNESDAY, SEPTEMBER 3, 2014

6:35 p.m.

- -Consider approval of a proclamation for "National Preparedness Month" (Teri Smith)
- -Consider approval of a proclamation for declaring September 8 as "National Literacy Day." (Karen Wycoff)

# **CONSENT AGENDA**

- (1) (a) Consider approval of Commission Orders;
  - (b) Consider Contract for a Chiller Replacement in the Judicial & Law Enforcement Center (David Sparkes):
  - (c) Consider approval of final plat of Douglas County public works addition No. 2 (Michael Kelly);
  - (d) Consider rejecting bids for contract for Project No. 2013-18, the rehabilitation of Route 1039 bridge over Washington Creek at Lone Star (Keith Browning); and
  - (e) Consider approval of total offer amount to landowners for acquisition of easement for Project No. 23C-4640-01 (Michael Kelly)

#### **REGULAR AGENDA**

- (2) Consider approval of a Temporary Business Permit to allow soil removal and regrading to be located at the southwest corner of HWY 40 & HWY 10 at approximately 867 HWY 40, Lawrence, KS. (Jim Sherman)
- (3) (a) Consider approval of Accounts Payable (if necessary)
  - (b) Appointments
  - -Board of Zoning Appeal (2) eligible for reappointment 10/2014
  - -Building Code Board of Appeals (1) eligible for reappointment 12/2014
  - -Fire District No. 1 12/2014
  - Jayhawk Area Agency on Aging Board of Directors (2) vacancies
  - Jayhawk Area Agency on Aging Tri-County Advisory Council (2) vacancies
  - (c) Public Comment
  - (d) Miscellaneous
- (4) Adjourn

# WEDNESDAY, SEPTEMBER 10, 2014

WEDNESDAY, SEPTEMBER 17, 2014

WEDNESDAY, SEPTEMBER 24, 2014

WEDNESDAY, OCTOBER 1, 2014

WEDNESDAY, OCTOBER 8, 2014- light agenda, possible cancel

# WEDNESDAY, OCTOBER 15, 2014

4:00 p.m.

-9 Del Lofts NRA request (Britt Crum-Cano)

#### WEDNESDAY, NOVEMBER 5, 2014

-proclamation for National Preparedness Month (Teri Smith)

#### WEDNESDAY, NOVEMBER 12, 2014-CANCELED

#### **THURSDAY, NOVEMBER 13, 2014**

-9:00 a.m. - General Election Canvass

# WEDNESDAY, NOVEMBER 19, 2014

WEDNESDAY, NOVEMBER 26, 2014-CANCELED

Note: The Douglas County Commission meets regularly on Wednesdays at 4:00 P.M. for administrative items and 6:35 P.M. for public items at the Douglas County Courthouse. Specific regular meeting dates that are not listed above have not been cancelled unless specifically noted on this schedule.



# PROCLAMATION

# NATIONAL PREPAREDNESS MONTH SEPTEMBER 2014

WHEREAS, National Preparedness Month is a nationwide effort held each September; and

**WHEREAS**, the goal of the eleventh annual National Preparedness Month is to increase public awareness about the importance of preparing for emergencies and to encourage individuals to take action; and

**WHEREAS**, no community is truly prepared for a disaster until every individual, family and business takes personal responsibility for preparedness; and

**WHEREAS**, the U.S. Department of Homeland Security, through its *Ready* campaign and Citizens Corps program, works with a wide variety of organizations, including local, state and federal government agencies and the private sector, to highlight the importance of emergency preparedness and to promote individual involvement through events and activities across the nation; and

**WHEREAS**, all Americans need to take some simple steps to prepare for emergencies, including making a family emergency plan, getting an emergency supply kit, being informed about local threats and getting involved in preparing their communities; and

**WHEREAS**, the flooding, straight-line winds, tornadoes, and drought conditions that affected both Kansas and Douglas County in 2014, illustrate the potential devastation to communities and highlight the importance of preplanning disaster response and sheltering operations;

**NOW, THEREFORE,** the Board of County Commissioners, of Douglas County, Kansas, do hereby proclaim the month of September, 2014 to be

#### "NATIONAL PREPAREDNESS MONTH"

in Douglas County and encourage citizens of Douglas County to join with citizens across the nation to ensure a community of citizens who are disaster aware and disaster prepared.

ADOPTED this 3rd day of September, 2014.

BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS
OF DOUGLAS COUNTY, KANSAS
Nancy Thellman, Chairman
Jim Flory, Vice-Chair
Mike Gaughan, Member



# **PROCLAMATION**

# NATIONAL PREPAREDNESS MONTH SEPTEMBER 2014

WHEREAS: There are over 796 million adults worldwide who lack the literacy skills needed to

obtain good jobs or to actively participate in the education of their children; and it is estimated that more than 67 primary school aged and 74 secondary school aged students worldwide do not attend school and over 150,000 people in the state of

Kansas over the age of 16 lack the ability to read or write.

WHEREAS: Altrusa International, Inc., an organization of executive and professional women

committed to community service, has pledged to work toward worldwide literacy;

and

WHEREAS: The community of Lawrence has residents of all ages, in every neighborhood, who

are functionally illiterate; and

WHEREAS: Altrusa International, Inc., of Lawrence was the underwriting sponsor of the River

City Reading Festival. They have supported New York Elementary School with a large donation of books, as well as, volunteers for elementary reading companions. Altrusa has given books to Women's Transitional Care Services (WTCS) and First Step House, along with annual scholarships for women. They have provided large print books and subscriptions to Lawrence Senior Services, newspaper subscriptions to Health Care Access, and have implemented the ongoing Newborn Book Project at Lawrence Memorial Hospital, and thereby encourages reading and the promotion of

life-long literacy for the residents of Lawrence;

**NOW, THEREFORE**, the Board of County Commissioners of Douglas County, Kansas, do hereby proclaim September 8th, 2014 as

#### "INTERNATIONAL LITERACY DAY"

and urges all citizens of this community to continue working together in addressing literacy needs in Lawrence and Douglas County.

<b>ADOPTED</b> this 3 <sup>rd</sup> day of September, 2014.	BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, KANSAS
	Nancy Thellman, Chairman
	Jim Flory, Vice-Chair
	Mike Gaughan, Member



# DOUGLAS COUNTY ADMINISTRATIVE SERVICES

# **Division of Purchasing**

1100 Massachusetts Street Lawrence, KS 66044-3064 (785) 832-5286 Fax (785) 838-2480 www.douglas-county.com

MEMO TO: The Board of County Commissioners

Craig Weinaug, County Administrator

FROM: Jackie Waggoner, Purchasing Director

**Division of Purchasing** 

SUBJECT: Consider Contract for a Chiller Replacement in the Judicial & Law Enforcement Center

DATE: August 21, 2014

Funds have been allocated in the Capital Improvement Fund to replace a chiller in the Judicial & Law Enforcement Center.

The existing chiller is the original equipment when the building was built in 1976. One of the compressors has a bad oil pump which is causing it to operate at half of its capacity. The replacement equipment will be energy efficient and the refrigerant ozone friendly.

We solicited bids giving preference to the Carrier brand as the base bid, but allowed a deduct alternate to consider other brands of chillers. During a remodel in 2000 another chiller in this building was replaced with a Carrier model. Staff feels it is important to standardize our equipment to minimize inventory of spare parts, and to ensure staffs ability to maintain the equipment. In June PKMR Engineers was hired to help the County determine the model and specification needed to meet our requirements.

We solicited bids for the chiller replacement and received the following four responses:

Description	Foley	PCI Piping	BCI	Chamber's
	Company	Contractors	Mechanical	Mechanical
Base Bid – Carrier Brand	\$171,966.00	\$149,100.00	\$126,842.00	\$124,738.83
Deduct Alternate #1	\$ 9,260.00	\$8,000 or \$4,500	NA	NA
Make for Alt. #1	York	York or McQuay	NA	NA
# of Days to Complete	45 after equip.	100 – Carrier	90	80
Installation	arrives	120 – York/McQuay		(by 10/31/14)

After reviewing the bids with PKMR Engineers and David Sparkes, it was determined that the low bid of \$124,738.83 was acceptable. Dave Sparkes will be available at the commission meeting to answer questions.

To accommodate for any unknown expenses or circumstances that could increase our cost, we are asking you to provide the Assistant County Administrator with the authority to approve change orders up to 5% (\$6,236.94) of the total cost.

**RECOMMENDATION:** The Board of County Commissioners accepts the low bid and approves a contract with Chamber's Mechanical in the amount of \$124,738.83, and authorizes the Assistance County Administrator to approve change orders up to 5% of that amount.



# **DOUGLAS COUNTY PUBLIC WORKS**

1242 Massachusetts Street Lawrence, KS 66044-3350 (785) 832-5293 Fax (785) 841-0943 dgcopubw@douglas-county.com www.douglas-county.com

**Keith A. Browning, P.E.**Director of Public Works/County Engineer

# **MEMORANDUM**

TO : Douglas County Commission

FROM: Keith A. Browning, P.E., Director of Public Works/County Engineer

Michael D. Kelly, P.S., County Surveyor

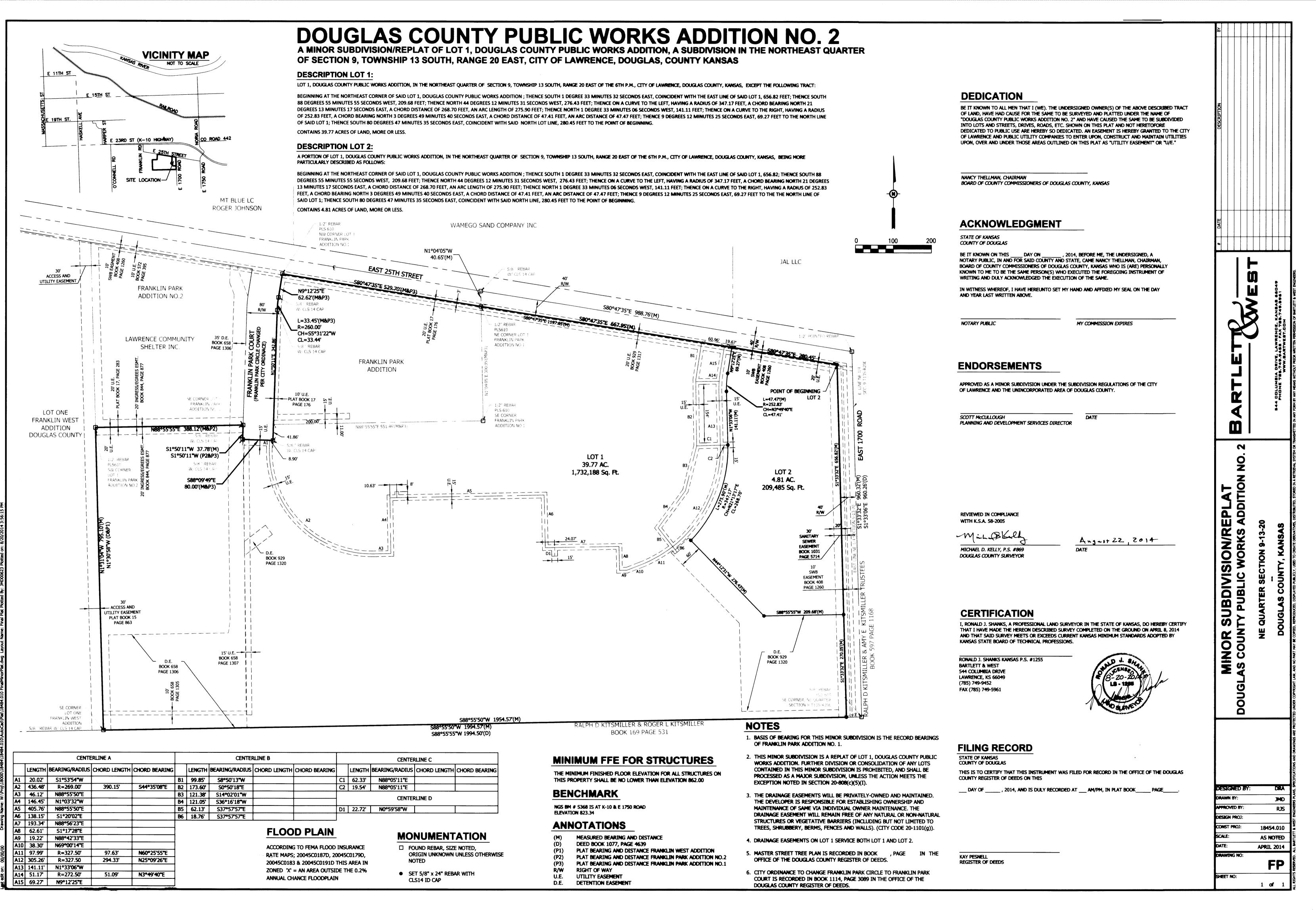
DATE: August 22, 2014

RE : Approve Final Plat of "Douglas County Public Works Addition No. 2"

As you are aware the new public works facility required platting as part of the process to develop the property. Plans for the facility involve a fuel sharing arrangement with the Kansas Department of Transportation and a separate site with ownership by the state. To that end the public works site has been surveyed and platted as two (2) lots and the plat has been named the Douglas County Public Works Addition No. 2. Please see the attached plat.

The plat is ready to be signed by the owner of the property, i.e., the chair of the County Commission, so it can be submitted to the planning department for final approval.

**ACTION REQUIRED:** Authorize the County Commission chair to sign the final plat of Douglas County Public Works Addition No. 2.





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**Keith A. Browning, P.E.**Director of Public Works/County Engineer

MEMO TO: Board of County Commissioners

FROM: Keith A. Browning, P.E., Director of Public Works

Terese A. Gorman, P.E., Engineering Division Manager

DATE: August 27, 2014

SUBJECT: Project No. 2013-18

Deck Replacement for Bridge No. 08.74N-07.95E

Route 1039 Bridge over Washington Creek at Lone Star town

Rejection of Construction Bids

Bids were opened Friday, August 22 for the deck replacement for Bridge No. 08.74N-07.95E at Lone Star town. We received two bids for this project. Both bids were significantly higher than the Engineer's Estimate. Below is a summary of the bids.

Engineer's Estimate \$309,897.50 A.M. Cohron & Son, Inc. \$410,315.55 Wildcat Construction Co. \$538,505.00

We discussed the bids with these two contractors to understand why the cost was much higher than we anticipated. Both contractors said they were busy right now and the construction schedule to complete the project this fall was too aggressive for them to cost effectively complete this work based on their current work load. So their bids reflected all the overtime and extra manpower they would have to use to construct the bridge deck this fall.

The CIP allocated \$275,000 for this project. K.S.A. 68-521 states, "...the contract shall be awarded to the lowest responsible bidder, or the board, if it deems the proposals are too high, may reject all bids, and readvertise the work as before. No such contract shall be let at an amount exceeding 110% of the county engineer's estimated cost of the work." A 10% increase in the Engineer's Estimate is approximately \$340,887.

Public Works recommends rejecting all bids and we will plan to re-advertise the project early next year.

Action Required: Reject all construction bids for Project No. 2013-18, Deck Replacement for Bridge No. 08.74N-07.95E at Lone Star town.



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Keith A. Browning, P.E. Director of Public Works/County Engineer

#### **MEMORANDUM**

TO : Douglas County Commission

FROM: Keith A. Browning, P.E., Director of Public Works/County Engineer

Michael D. Kelly, P.S., County Surveyor

DATE: August 28, 2014

RE: Project No. 23C-4640-01; County Route 1055; Easement Offer Approval

A road improvement project has been designed for Co. Rte. 1055, from N400 Road northward a distance of 3 miles to Vinland. The project is currently scheduled for a January 2015 bid letting.

The project will utilize some federal funding and, as such, requires any necessary construction easement be acquired using federal acquisition guidelines. To that end an independent appraiser was hired to ascertain appropriate offers for the required easement. In addition, also according to federal guidelines, review appraisals are required to verify the initial appraiser's compliance with accepted appraisal techniques. The review appraisals were conducted by County Appraisal staff. The offer to the property owners must be made in writing and may not be in an amount less than that determined through the appraisal process.

The appraisal work has been completed and written offers will be sent to the appropriate landowners. The total amount, as determined by the appraisal process, to be offered to the twenty (20) landowners is \$38,950.00 and is within the budgeted amount in the CIP.

If you wish to know details of the individual offers then it should be discussed in executive session.

**ACTION REQUIRED:** Approve the total amount to be offered to appropriate landowners for acquisition of various easement, including damages, for Project No. 23C-4640-01.



# DOUGLAS COUNTY ZONING & CODES DEPARTMENT MEMORANDUM

TO: Board of County Commissioners

**SUBJECT**: ZTBU-2014-0004, Temporary Business Permit for Soil Removal and Regrading to be

located at the southwest corner of HWY 40 & HWY 10 at approximately 867

HWY 40, Lawrence, KS.

**DATE:** September 3, 2014

**FROM:** Jim Sherman, Director of Zoning & Codes

# BACKGROUND:

C.L. Maurer, with Landplan Engineering, has submitted an application for a Temporary Business Permit to allow Soil Removal and Regrading at the southwest corner of HWY 40 & HWY 10 at approximately 867 HWY 40, Lawrence, Kansas. The site covers approximately 22 acres owned by Gateway West Land Holding, LLC and First United Methodist Church. The grading activity will occur generally west of the church building.

The applicant proposes to grade the subject-property and to haul excess soil one mile south for use in construction of the interchange at K-10 HWY and Bob Billings Parkway. Currently, the property has steep slopes and grading will result in a more developable property. The proposal is to strip 6" to 12" of top soil from the site, stock pile it on-site, then grade and remove soil. The excess soil will be hauled to the Bob Billings interchange project. After the grading is completed, all disturbed areas will be covered with the stock-piled top soil and reseeded. No borrow pit or permanent pond will be created as a result of the activity. Two temporary sedimentary ponds will be created as part of the Stormwater Pollution Prevention Plan (SWP3). The applicant anticipates completing the project in two years.

#### **APPLICABLE REGULATIONS:**

Temporary Business Uses may be permitted in any zoning district upon review and finding by the Board of County Commissioners that the proposed use is in the public interest [re: section 12-319-5]. In making this determination, the Board is required to consider four factors:

- 1. the intensity and duration of the use,
- 2. the traffic that can be expected to be generated by the use,
- 3. the applicant's plans for dealing with sanitation and other public health and safety issues, and
- 4. other factors which the Board, in its discretion, determines will affect the public's health, safety and welfare.

Temporary business uses allowed are enumerated in section 12-319-5.01.b. The request to allow Soil Removal and Regrading is allowed by this section because the proposal is of a" temporary and specified duration" and because it is similar to a batch/rock-crushing plant such as a concrete or asphalt plant and, to a lesser extent, is similar to a construction building or construction material yard.

Typical application procedures require an application be submitted a minimum of 28 days prior to the commencement date. However, allowances may be made for a shorter period. The application was received on July 31, 2014.

The application is required to be accompanied by a Site Plan and a Temporary Business Use Plan showing the location of the temporary business use and to provide an explanation of the proposed activities.

A summary of the issues addressed in the required Temporary Business Use Plan follows:

- Controlling traffic and road conditions during the temporary business use:
  - o The haul road entrance will be located at the southeast corner of the site.
  - The applicant anticipates that the haul route will cross E 900 Road then proceed south on unimproved KDOT ROW between K-10 HWY and E 900 Rd road surfaces.
    - The applicant plans to place steel plating to protect E 900 Road from damage at the crossing and to install a four-way stop at the crossing to prevent conflicts between local traffic on E 900 Road and trucks exiting the subject-property.
    - A rough estimate projects that activity level will be approximately 25-30 truck trips per hour
  - It is possible that dust created along the haul route will impact residences along E 900 Road and traffic along K-10 Hwy. The applicant plans to water the haul route to decrease impacts from dust. Conditions of approval are provided in the event that further dust control and road maintenance are required.
- Addressing health and sanitation concerns at the site: The job trailer is located off-site within KDOT ROW. A portable toilet and bottled water are provided with the job trailer.
- **Lighting**: No activity will be done after sunset and it is anticipated that lighting will not be required.
- **Security:** No security required for this site.
- **Township Fire Department:** Contacting the township fire department is condition of approval.
- **Liability Insurance**: A copy of the operator's general liability & property insurance for this site will need to be on file with the Douglas County Zoning & Codes Department before operation begins.

Public notice of the temporary business use was mailed to property owners within 1000' on August 25, 2014.

A public hearing is required to be held by the Board of County Commissioners on the temporary business permit application in accordance with section 12-319-5.01.f. The Commission may approve or deny the permit. If the permit is approved, the action the Commission takes needs to include the **effective time period for the permit and all conditions under which the permit is granted**.

A Temporary Business Permit is issued to the applicant making the request. It is not assignable to another party without the Commission's consent [re: 12-319-5.01.g]

#### **STAFF RECOMMENDATION:**

Approval of the Temporary Business Permit to allow Soil Removal and Regrading at the southwest corner of HWY 40 & HWY 10 at approximately 867 HWY 40, Lawrence, KS, for a period of up to two years commencing from the date approved by the Board of County Commissioners, subject to the following conditions:

- BEST MANAGEMENT PRACTICES The Contractor, its subcontractors, agents, representatives, and any other person carrying on Soil Removal and Regrading will utilize and employ best management practices in connection with the Grading and Borrow Area and related activities.
- 2. <u>NORMAL HOURS OF OPERATION</u> Excavation, except as provided below, removal, and transportation of materials from the Grading and Borrow Area will only take place between

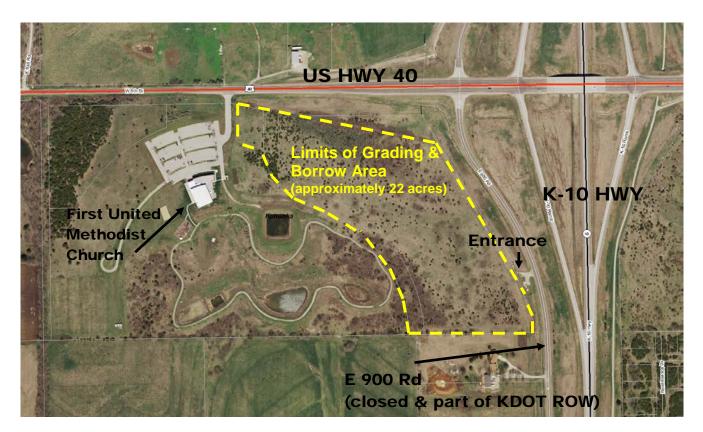
- sunrise and sunset, Monday through Saturday, unless the Contractor receives prior written permission from the Zoning & Codes Department. The Zoning & Codes Department shall consider the Contractor's project schedule, the number of residences near the Grading and Borrow Area, and the proximity of those residences to the Grading and Borrow Area in determining whether to grant the Contractor such permission.
- 3. WORK EXCLUSED ON HOLIDAYS Material will not be graded, excavated, removed, or transported from the Grading and Borrow Area on Sundays or holidays unless the Contractor provides the Zoning & Codes Department notice at least 72 hours in advance of the particular Sunday or holiday with a copy of written permission from KDOT to work on said Sunday or holiday. For purpose of this provision, "holidays" are defined as New Years Day, Memorial Day, Fourth of July, Labor Day, Thanksgiving Day, and Christmas Day.
- 4. <u>ROAD ENTRANCES; CONSTRUCTION AND MAINTENANCE</u> Any and all entrances to and exits from the Grading and Borrow Area shall be constructed and maintained to the standards and specifications established by the Public Works Director/County Engineer.
- 5. <u>TRANSPORTATION OF MATERIALS AND TARPS</u> All trucks transporting borrow materials on full-maintenance public roads shall use tarps to securely transport the materials.
- 6. TRAVEL PLAN ON RECORD AT PUBLIC WORKS The Contractor shall submit a travel plan describing in detail its complete haul route between the Grading and Borrow Area and the Project, said travel plan must be approved by the Public Works Director/County Engineer, and the Contractor shall ensure that all trucks comply with said travel plan. This includes hauling on unimproved KDOT right-of-way.
- 7. MAINTENANCE OF HAUL ROUTE The Contractor shall, at its own cost and expense, be responsible for: (1) maintaining the haul route described in the travel plan so that it is reasonably free from unsafe driving conditions for the travelling public while hauling operations are ongoing, and (2) repairing and restoring the haul route to pre-haul conditions or better following hauling activities, including restoring disturbed right-of-way used for hauling.
- 8. <u>DUST PALLATIVE ROAD TREATMENT</u> The Contractor shall, at its own cost and expense, be responsible for providing appropriate dust control measures, as determined by the Public Works Director/County Engineer, on the haul route described in the travel plan throughout the duration of hauling operations. The existence of residences, roadway geometry, traffic volumes and patterns, and roadway surfacing material for the specific haul route will be considered in determining the required dust control measures.
- 9. HAUL ROUTE AND TRACKING OF MUD, DIRT AND OTHER DEBRIS ONTO PUBLIC ROADS The Contractor, any subcontractors, agents, representatives, and any other person carrying on borrowing activities shall not deposit or leave any mud, dirt, or other debris upon the public roads along the haul route described in the travel plan.
- 10. PROHIBITS USE OF EXPLOSIVES, BLASTING, MINING/QUARRING The Contractor, its subcontractors, agents, representatives, and any other person carrying on grading or borrowing activities shall not use explosives or blasting to excavate, mine, or quarry the Grading and Borrow Area.
- 11. <u>RECLAMATION OF GRADING AND BORROW AREAS</u> All disturbed areas shall be restored by seeding, fertilizing, and mulching and shall be maintained until a vegetative surface, free of noxious weeds, is established.
- 12. <u>COMPLIANCE WITH ALL STATE AND FEDERAL LAWS REGARDING BORROW SITES</u> The Contractor, any subcontractors, agents, representatives, and any other person carrying on borrowing activities shall abide by all Federal and State laws and regulations pertaining to the Grading and Borrow Area and related activity, including having a state approved Stormwater

Pollution Prevention Plan.

- 13. <u>FIRE SAFETY</u> Notification shall be given to the Kanwaka Township Fire Department and the Douglas County Emergency Preparedness Coordinator regarding the proposed operation's location and startup date prior to commencement of the approved use.
- 14. <u>HEALTH CODE</u> Health and sanitation requirements shall be met and facilities such as portable toilets, if provided, shall be installed and maintained in accordance with the requirements of the Lawrence-Douglas County Health Department.
- 15. <u>GENERAL LIABILITY & PROPERTY INSURANCE</u> A copy of the General Liability & Property Insurance covering this site showing the County as a party held harmless from claims shall be submitted to the Zoning and Codes Department prior to commencement of the approved use.
- 16. <u>SECURITY LIGHTING</u> Use of lighting shall require prior written permission from the Zoning and Codes Department.
- 17. <u>REVISED SITE PLAN</u> All approved conditions shall be shown on the Site Plan. The revised site plan shall be submitted to the Zoning and Codes Department prior to commencement of the approved use.



Vicinity Map



Aerial of Subject-Property

